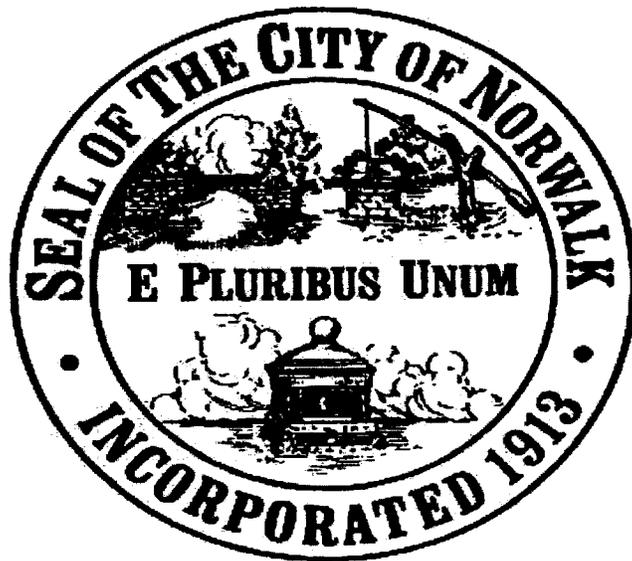


# CITY OF NORWALK, CONNECTICUT



## COMPREHENSIVE ANNUAL FINANCIAL REPORT

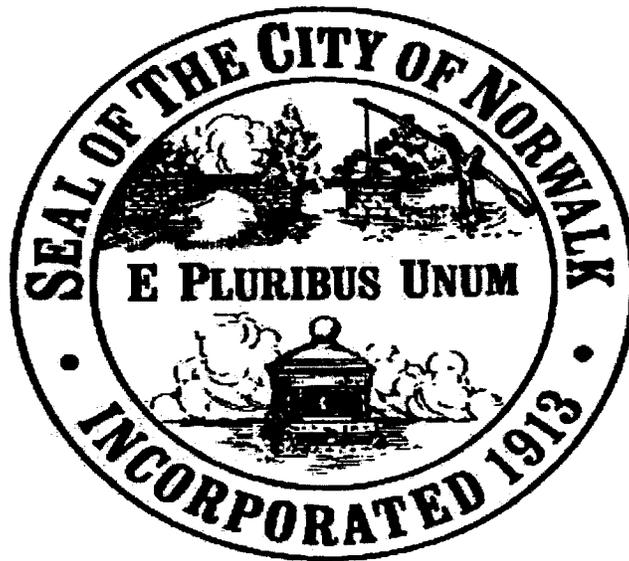
**FISCAL YEAR ENDED JUNE 30, 2009**

DEPARTMENT OF FINANCE  
125 EAST AVENUE  
NORWALK, CONNECTICUT



**CITY OF NORWALK, CONNECTICUT**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FISCAL YEAR ENDED JUNE 30, 2009



PREPARED BY THE FINANCE DEPARTMENT

DIRECTOR OF FINANCE  
COMPTROLLER  
BUDGET DIRECTOR

THOMAS S. HAMILTON  
FREDERIC J. GILDEN  
OSWALD LEWIS



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**Introductory Section**





**DEPARTMENT OF FINANCE  
OFFICE OF THE DIRECTOR**

**LETTER OF TRANSMITTAL**

December 18, 2009

Richard A. Moccia , Mayor  
Members of the Common Council  
Members of the Board of Estimate and Taxation

Citizens of the City of Norwalk:

I am pleased to transmit the Comprehensive Annual Financial Report (CAFR) of the City of Norwalk for the fiscal year ended June 30, 2009.

State law requires that every general purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2009.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

McGladrey & Pullen, LLP have issued an unqualified (“clean”) opinion on the City of Norwalk’s financial statements for the year ended June 30, 2009. The independent auditor’s report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

**PROFILE OF THE CITY**

Norwalk was first settled in 1640 and, with a population of 84,877, is the sixth largest City in Connecticut. The City is located in Fairfield County in the Southwestern part of the State along Long Island Sound. Including a number of islands, the City covers 22.5 square miles. Per capita income in the county remains among the highest in the nation. While preserving its suburban character, the City is a significant commercial, industrial and service center. Many corporations, including the Governmental Accounting

Standards Board (GASB) and the Financial Accounting Standards Board (FASB), have chosen to locate their headquarters in Norwalk. The City has also developed a tourist market centered on its outstanding harbor, islands, National Registry Mansions, Museums and a Maritime Aquarium comprised of a nautical museum, aquarium and IMAX theater.

The City provides a full range of municipal services, including education, police and fire protection, public works and sanitation, health and social services, planning and development, and recreational/cultural services. A listing of City Offices and further information about the City may be found on the City's official web site, [www.norwalkct.org](http://www.norwalkct.org). The City employs nearly 2,000 full-time people to fulfill its municipal functions.

## **FACTORS AFFECTING FINANCIAL CONDITION**

Norwalk is strategically located and its vibrant retail, corporate and tourism sectors continue to draw new residents, corporations and visitors. The City hosts many regional and corporate headquarters, but no one employer accounts for more than 3.0% of the total jobs and no one business comprises more than 1.7% of the City's total grand list. This extraordinary diversity among employment sectors and industries creates great resilience for the City in economic downturns.

The 2010 outlook for the City is for increasing, but manageable, residential property tax burdens due to the revaluation. These burdens will be mitigated by anticipated growth in the commercial tax base due to a number of major development projects.

## **MAJOR DEVELOPMENT INITIATIVES**

Construction activity in Norwalk has continued at a healthy pace during the past year. The number of zoning permits issued in FY2009 is slightly lower than the average. Several major projects were approved and are now under construction or preparing to break ground including:

- ◆ AvalonBay Communities - 24 Belden Avenue - 312 unit multifamily development with 15,000 sq. ft. of retail along the Norwalk River is currently under construction
- ◆ Pepperidge Farm – 597 Westport Avenue - 235 unit multifamily development with 100,000 sq. ft. of corporate office for Pepperidge Farm located at the Westport town line is currently under construction
- ◆ 142-144 East Avenue – Two new waterfront buildings with 36 unit multifamily units and 5,400 sq ft ground floor office space adjacent to City Hall are nearly complete
- ◆ The Berkeley – West Ave/Lynes Pl – A new six-story, 150,000 square foot mixed use development with 60 residential units, ground floor retail and state of the art medical office space will begin construction in 2010
- ◆ Summerview Place - 2 Jefferson St/West Main St - 45 unit multifamily development with historic preservation components received approvals in 2008 and groundbreaking is expected in November 2009
- ◆ Towers at Merritt River - Xerox Corporation, Hewitt, Diageo and GE Capital are all major tenants at the recently constructed Towers at Merritt River on Main Ave

A number of important redevelopment projects were approved in 2008/2009 and construction is expected to be underway within the next two years:

- ◆ District 95-7 - 1.1 million sq ft mixed use development with 600,000 sq. ft. of office space and 96,000 sq. ft. of retail and restaurant space was approved in 2008. Site improvements are currently underway, including the recently completed extension of Reed Street under the Danbury Line Railroad connecting North Water Street with West Avenue and the West Avenue corridor improvement project, which broke ground in September 2009.
- ◆ Wall Street Place - POKO Partners – 182,000 sq ft mixed use development with 101 residential units, 14,800 sq. ft. retail and 2,400 sq. ft. restaurant approved in July 2008 will bring new street level activity to Wall Street and Norwalk Center once construction begins in 2010
- ◆ Norwalk Company - 20 North Water St – 185,000 sq ft mixed use development with 128 residential units and 26,000 sq. ft. of retail space across the street from the Maritime Aquarium's IMAX Theater is expected to break ground in 2010
- ◆ Waypointe - 1.2 million sq ft mixed use development with 350 units and major new retail space on West Avenue north of I-95 is under review and is scheduled to submit a formal application in 2010
- ◆ Norden Park - 10 Norden Place – New 154,700 sq. ft. office building was approved in 2007 and is scheduled to break ground in 2009
- ◆ Norden Park - 8 Norden Place - A plan to construct a new 240 unit multifamily development with 4 single family residences on the rear parcel is currently pending before the Zoning Commission
- ◆ Merritt on the River South - New 4 story, 82,700 sq. ft. office building on Glover Avenue has been approved and is awaiting ConnDOT action on adjacent interchange improvements
- ◆ 110 Richards Avenue – A new 18,000 sq. ft. addition has been approved to convert this 100,000 sq. ft. building from manufacturing to entirely office space

Several smaller projects were recently approved or completed over the past year, including:

- ◆ Stew Leonard's – 100 Westport Ave – A new 16,000 sq. ft. addition to Stew Leonard's was approved in 2008 and construction is expected to begin in July 2010
- ◆ New York Sports Club – 770 Connecticut Ave – 37,000 sq. ft. health club with 5,000 sq. ft. office and a parking garage is completing construction and is ready for occupancy
- ◆ iPark on Main Avenue – 48,161 sq. ft. LA Fitness health club and 85,000 sq. ft. of medical office space was completed earlier this year
- ◆ 80 Fair Street – A new 4 story, 59 unit multifamily development with a 51,000 sq. ft. warehouse is complete and occupied
- ◆ 25 Bouton Street – New 12 unit multifamily development was approved in 2009 and is expected to break ground in Spring 2010
- ◆ 124 East Avenue – New 11,000 sq ft mixed use development located across from City Hall will provide office space and 2 residential units and is currently under construction

- ◆ SoNo Field House – 350 Ely Ave/MLK Dr – New 51,276 square foot commercial recreation facility with indoor turf field, climbing wall and ropes area is nearly complete and scheduled to open in November

On the planning and environmental front, the City has been aggressive in improving the environment and planning for the future of Norwalk including:

- ◆ In June 2008, the Planning Commission, Mayor and Common Council adopted a new Plan of Conservation and Development for Norwalk, a comprehensive plan of the City for the next ten years; implementation of the Plan is now underway
- ◆ Brownfields Task Force is targeting former industrial sites in need of remediation and pursuing clean-up grants from the U. S. Environmental Protection Agency
- ◆ Oyster Shell Park: The conversion of this former landfill into a new waterfront park is moving forward. Overseen by the Park Development Committee, the \$800,000 in capital investments planned for the park will get underway in March 2010
- ◆ Norwalk River Watershed Master Plan: The Watershed Action Committee continues to improve the water quality of the Norwalk River with projects such as the trout habitat restoration on the Silvermine River

As tourism becomes a more significant part of Norwalk's economy, the City is promoting projects that will enhance the visitor experience, including:

- ◆ \$15 million expansion of Stepping Stones Museum for Children, approved in 2008, is currently under construction. The new wing will provide an additional 18,000 sq. ft. of exhibit space to this interactive children's museum which attracts 200,000 visitors annually

## **RELEVANT FINANCIAL POLICY**

The City implemented a one-time early retirement program in Fiscal Year 2008-09 to help alleviate the budget impact for future years. 38 people took this package and retired on May 1, 2009. The effect of this policy will be to lower future years operating costs and in the short-term increase pension costs since the benefits were started earlier than they would have been.

## **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Norwalk for its comprehensive annual financial report for the fiscal year ended June 30, 2008. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for presentation of state and local government financial reports.

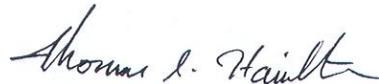
In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to the programs standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Norwalk has received a Certificate of Achievement for the last 18 consecutive years (fiscal years 1991 through 2008). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

The preparation of this report could not have been accomplished without the hard work and dedication of the Finance Department staff and the members of other departments who assisted in its compilation. Their invaluable assistance made the preparation of this report an easier task. I would also like to thank McGladrey & Pullen, LLP our independent auditors, for their guidance and many helpful comments and suggestions both during the preparation of this report and throughout the year.

And finally, special acknowledgment and appreciation goes to those who have contributed to the progressive and financially sound operations of the City; that tribute, belongs to all City Officials, City Staff, and the Community.

Respectfully Submitted,

A handwritten signature in cursive script that reads "Thomas S. Hamilton".

Thomas S. Hamilton  
Director of Finance

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Norwalk Connecticut

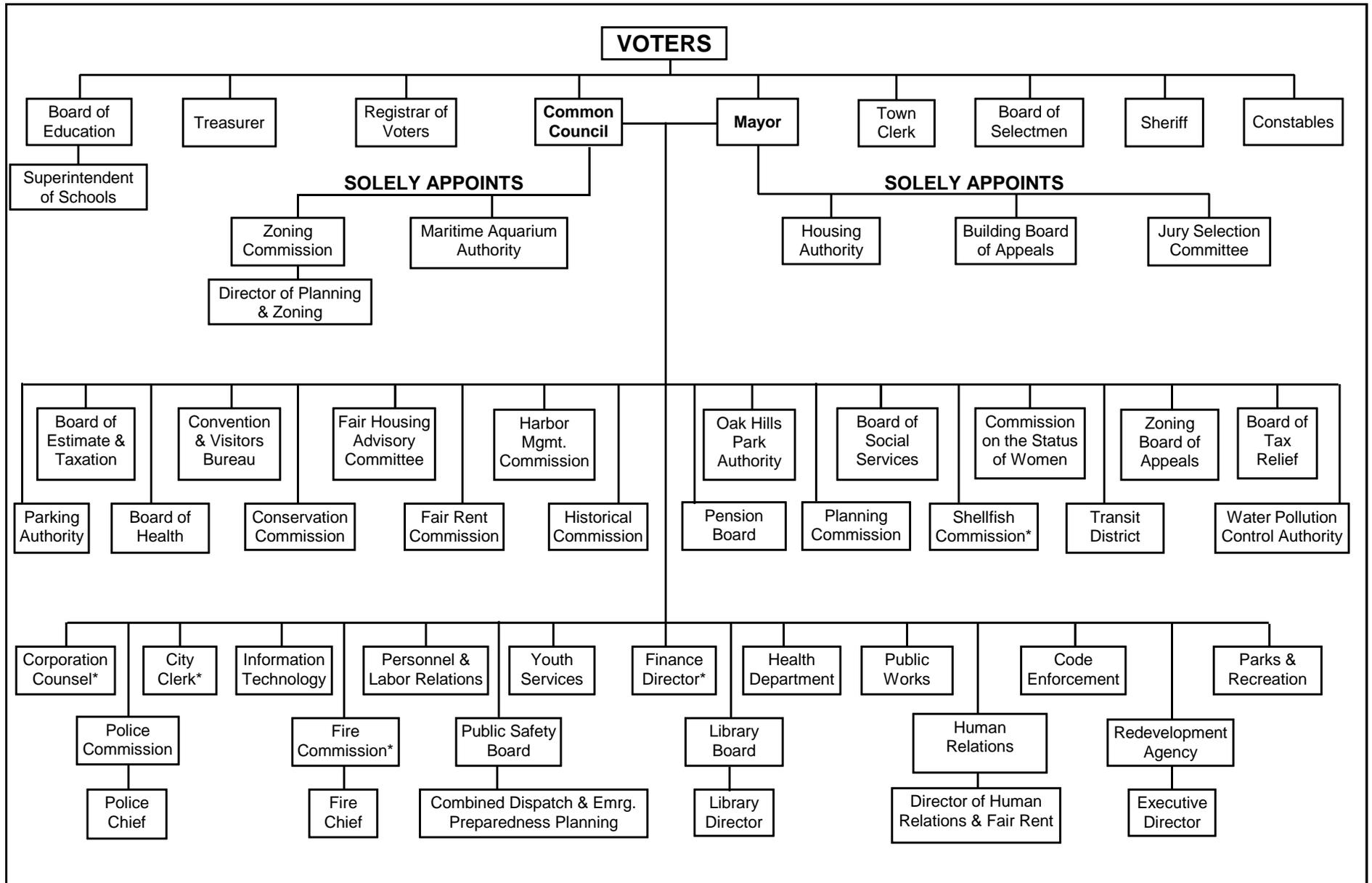
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

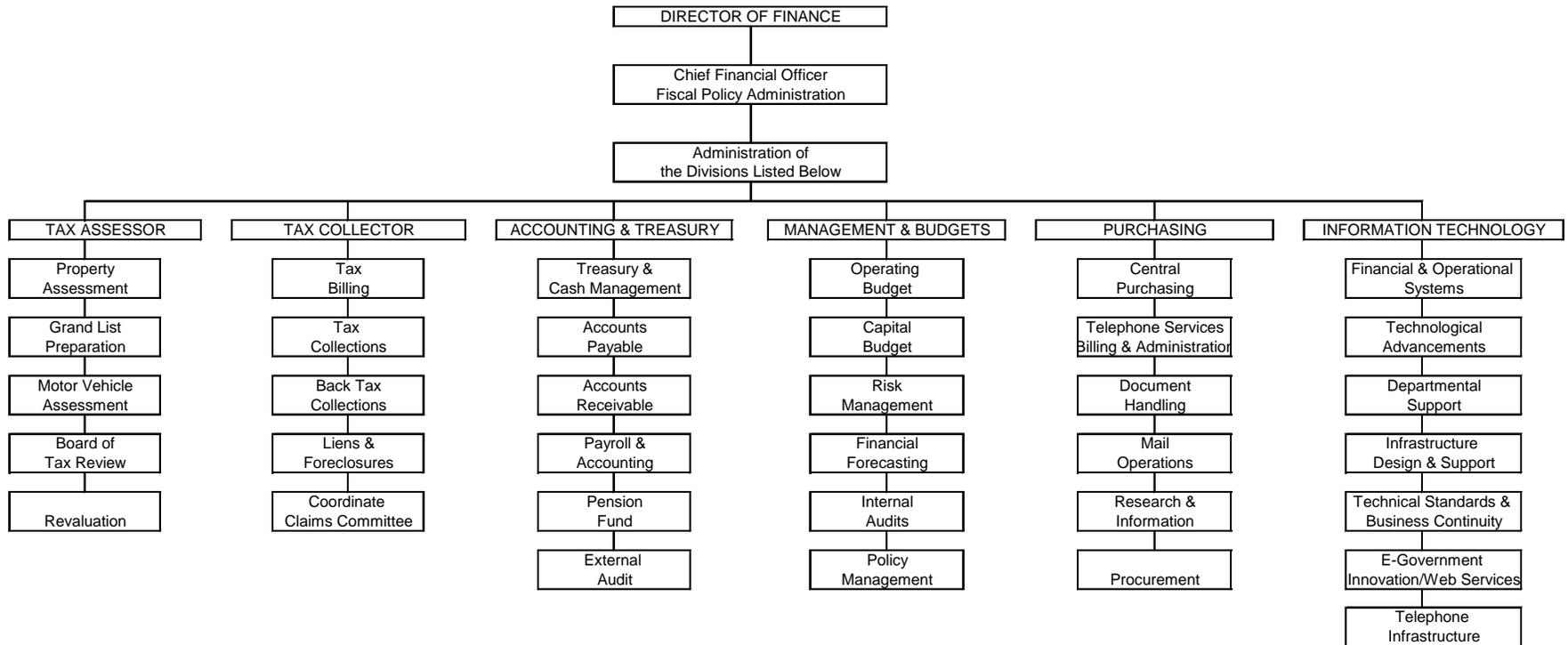
Executive Director



All Boards, Commissions and Department Heads are chosen by the Mayor and require Common Council approval unless otherwise noted

\*Solely appointed by the Mayor

# FINANCE DEPARTMENT



**CITY OF NORWALK, CONNECTICUT**

**PRINCIPAL CITY OFFICIALS**

---

<b>OFFICE</b>	<b>NAMES</b>	<b>SELECTION/TERM</b>
Mayor	Richard A. Moccia	Elected - 2 Years
Director of Finance	Thomas S. Hamilton	Appointed - Indefinite
Superintendent of Schools	Salvatore Corda	Appointed - Indefinite
Corporation Counsel	Robert Maslan	Appointed - 2 Years

**MEMBERS OF COMMON COUNCIL**

---

Rev. Phyllis Y. Bolden, Council President

William M. Krummel, Majority Leader

Kelly L. Striniti, Minority Leader

Fred A. Bondi	Amanda Brown	Michael K. Geake
Richard A. McQuaid	Annapurna K. Duleep	Richard Bonenfant
Steven Serasis	Carvin J. Hilliard	Nicholas D. Kydes
Laurel E. Lindstrom	Douglas E. Hempstead	Andrew T. Conroy

**MEMBERS OF THE BOARD OF ESTIMATE & TAXATION**

---

Leo Mellow	James Feigenbaum
Michael W. Lyons	Michael Kolman
Friedrich N. Wilms	James C. Clark

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**Financial Section**



# McGladrey & Pullen

Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT

To the Mayor and Members of  
the Common Council  
City of Norwalk, Connecticut

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Norwalk, Connecticut (the "City"), as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Norwalk, Connecticut's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in "Government Auditing Standards" issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Norwalk, Connecticut, as of June 30, 2009, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As explained in Note 4, the financial statements include investments valued at \$73,679,000 (25% of pension net assets), whose fair values have been estimated by management in the absence of readily determinable fair values. Management's estimates are based on information provided by the fund managers or general partners.

In accordance with "Government Auditing Standards," we have also issued our report dated December 18, 2009 on our consideration of the City of Norwalk, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards" and should be considered in assessing the results of our audit.

The management's discussion and analysis and the schedules of funding progress for pensions and other post-employment benefits are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted primarily of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, budgetary detail, combining and individual nonmajor fund statements, capital asset schedules, other schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The budgetary detail, combining and individual nonmajor fund statements, capital asset schedules and other schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

*McGladrey & Pullen, LLP*

New Haven, Connecticut  
December 18, 2009

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Norwalk's (the "City") discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns. Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current years activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter beginning on page i and the City's financial statements beginning on page 11.

### FINANCIAL HIGHLIGHTS

- ◆ The City's net assets increased by \$5.9 million or 1.8%. The governmental net assets increased by \$3.7 million or 1.5% and the business-type net assets increased by \$2.3 million or 3.3%.
- ◆ The General Fund (the primary operating fund) reflected on a current financial resource basis, reports an decrease of \$7.9 million or 21.1%.

### USING THIS ANNUAL REPORT

The financial statement's focus is on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions and enhance the City's accountability. The report presents a comparative analysis of government-wide data.

#### **Government-Wide Financial Statements**

The government-wide financial statements (see pages 11-12) are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns which add to a total for the Primary Government. The focus of the Statement of Net Assets (the "Unrestricted Net Assets") is designed to be similar to bottom line results for the City and its governmental activities. This statement combines and consolidates governmental fund current financial resources (short-term spendable resources) with capital assets and long term obligations.

The Statement of Activities (see page 12) is focused on both the gross and net cost of various activities (including governmental and component unit) which are supported by the government's general tax and other revenues. This is intended to summarize and simplify the user's analysis of cost of various governmental services.

Governmental Activities reflects the City's basic services, including Education, Police and Fire Protection, Public Works, Health and Welfare, and Recreational/Cultural services. Property Taxes, Federal, State & Other Grants, Charges for Services and Investment Income finance the majority of these services.

Business-Type activities encompass the Parking Authority and Water Pollution Control Authority. They are reported here as the City charges a fee to customers to help cover all or most of the cost of operations.

## **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. The focus is on Major Funds, rather than fund types.

The Governmental Major Fund (see pages 13 – 14) presentation is presented on a sources and uses of liquid resources basis. This is the manner in which the financial plan is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. Funds are established for various purposes and the Fund Financial Statement allows the demonstration of sources and uses and/or budgeting compliance associated therewith.

The Governmental Funds Total column requires a reconciliation because of the different measurement focus (current financial resources versus total economic resources) (see pages 13 – 15). The flow of current financial resources will reflect bond proceeds and interfund transfers as other financial sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligation (bonds and others) into the Governmental Activities column (in the Government-wide statements).

The Fund Financial Statements also allow the government to address its Fiduciary (or Trust) Funds (see pages 20 – 21) summarized by type (pension, private purpose trusts and agency). While these Funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

## **Infrastructure Assets**

The City has implemented GASB Statement #34 including retroactive reporting of all capitalized infrastructure owned by the City. This includes the government's largest group of assets (infrastructure – roads, bridges, traffic signals, underground pipes, etc). This statement requires that these assets be valued and reported within the Governmental column of the Government-wide Statements. Additionally, the government must elect to either (a) depreciate these assets over their estimated useful life or (b) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. The City has elected to depreciate these assets which should assist financial statement users in evaluating a local government and its performance over time.

## GOVERNMENT-WIDE STATEMENT

### Summary of Net Assets

Table 1  
Summary of Net Assets (In Thousands)

	Governmental Activities		Business-Type Activities		Total Government	
	2009	2008	2009	2008	2009	2008
Current and other assets	\$ 101,527	\$ 94,527	\$ 9,540	\$ 15,741	\$ 111,067	\$ 110,268
Capital assets	448,632	430,335	111,511	106,009	560,143	536,344
<b>Total assets</b>	<b>550,159</b>	<b>524,862</b>	<b>121,051</b>	<b>121,750</b>	<b>671,210</b>	<b>646,612</b>
Current and other liabilities	40,912	37,002	1,345	1,328	42,257	38,330
Noncurrent liabilities	251,128	233,432	49,483	52,451	300,611	285,883
<b>Total liabilities</b>	<b>292,040</b>	<b>270,434</b>	<b>50,828</b>	<b>53,779</b>	<b>342,868</b>	<b>324,213</b>
Net assets:						
Invested in capital assets, net of debt	250,536	236,918	65,236	58,022	315,772	294,940
Restricted	-	-	794	781	794	781
Unrestricted (deficit)	7,583	17,510	4,193	9,168	11,776	26,678
<b>Total net assets</b>	<b>\$ 258,119</b>	<b>\$ 254,428</b>	<b>\$ 70,223</b>	<b>\$ 67,971</b>	<b>\$ 328,342</b>	<b>\$ 322,399</b>

For more detailed information see the Statement of Net Assets (page 11).

### Normal Impacts

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Assets summary presentation.

**Net Results of Activities** – which will impact (increase/decrease) current assets and unrestricted net assets.

**Borrowing for Capital** – which will increase current assets and long-term debt.

**Spending Borrowed Proceeds on New Capital** – which will reduce current assets and increase capital assets. There is a second impact, an increase in invested in capital assets and an increase in related net debt, which will not change the invested in capital assets, net of debt.

**Spending of Non-borrowed Current Assets on New Capital** – which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net assets and increase invested in capital assets, net of debt.

**Principal Payment on Debt** – which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net assets and increase invested in capital assets, net of debt.

**Reduction of Capital Assets through Depreciation** – which will reduce capital assets and invested in capital assets, net of debt.

## Current Impacts

The major impacts to Net Assets in governmental activities was the issuance of \$33.0 million of new debt and the construction on major capital projects this year: School Construction Projects, \$11.7 million. The other major impacts were \$15.4 million of principal on debt paid this year and \$8.1 million of depreciation on fixed assets. The major impacts to Net Assets in business-type activities was the issuance of \$1.2 million of new debt, \$4.0 principal paid on debt this year and \$2.9 million of depreciation on fixed assets.

### Summary of Changes in Net Assets

The following schedule compares the revenues and expenses for the current fiscal year.

	Table 2 Changes in Net Assets (In Thousands)					
	Governmental Activities		Business-Type Activities		Total Government	
	2009	2008	2009	2008	2009	2008
<b>REVENUES</b>						
<b>Program Revenues:</b>						
Charge for services	\$ 21,029	\$ 23,711	\$ 17,217	\$ 17,137	\$ 38,246	\$ 40,848
Operating grants and contributions	44,291	44,278	-	-	44,291	44,278
Capital grants and contributions	9,404	7,605	-	359	9,404	7,964
<b>General Revenues:</b>						
General property, taxes and assessments	237,745	228,023	-	-	237,745	228,023
Interest income	3,591	6,473	626	800	4,217	7,273
Other general revenues	5,997	5,229	-	-	5,997	5,229
<b>Total revenues</b>	<b>322,057</b>	<b>315,319</b>	<b>17,843</b>	<b>18,296</b>	<b>339,900</b>	<b>333,615</b>
<b>EXPENSES</b>						
<b>Program Activities Primary Government:</b>						
<b>Governmental Activities:</b>						
General government	15,809	18,093	-	-	15,809	18,093
Education	201,190	192,383	-	-	201,190	192,383
Public safety	43,292	45,115	-	-	43,292	45,115
Health and welfare	5,155	2,210	-	-	5,155	2,210
Public Works	33,208	31,020	-	-	33,208	31,020
Recreation, arts and cultural	9,922	9,387	-	-	9,922	9,387
Debt service	9,790	9,291	-	-	9,790	9,291
	<b>318,366</b>	<b>307,499</b>	<b>-</b>	<b>-</b>	<b>318,366</b>	<b>307,499</b>
<b>Business-Type Activities:</b>						
Parking Authority	-	-	5,137	4,713	5,137	4,713
Water Pollution Control Authority	-	-	10,454	9,371	10,454	9,371
	<b>-</b>	<b>-</b>	<b>15,591</b>	<b>14,084</b>	<b>15,591</b>	<b>14,084</b>
<b>Total expenses</b>	<b>318,366</b>	<b>307,499</b>	<b>15,591</b>	<b>14,084</b>	<b>333,957</b>	<b>321,583</b>
<b>Increase in net assets</b>	<b>3,691</b>	<b>7,820</b>	<b>2,252</b>	<b>4,212</b>	<b>5,943</b>	<b>12,032</b>
<b>Net Assets, beginning</b>	<b>254,428</b>	<b>246,608</b>	<b>67,971</b>	<b>63,759</b>	<b>322,399</b>	<b>310,367</b>
<b>Net Assets, ending</b>	<b>\$ 258,119</b>	<b>\$ 254,428</b>	<b>\$ 70,223</b>	<b>\$ 67,971</b>	<b>\$ 328,342</b>	<b>\$ 322,399</b>

## Normal Impacts

There are six basic impacts on revenues and expenses as reflected below:

### Revenues:

**Economic Condition** – which can reflect a declining, stable or growing economic environment and has a substantial impact on property tax revenue as well as public spending habits for building permits, and elective user fees.

**Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring)** – certain recurring revenues may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparisons.

**Market Impacts on Investment Income** – the City's investment portfolio includes Federal Agency paper which is affected by market conditions.

### Expenses:

**Increase in Insurance** – changes in healthcare costs and changes in the insurance marketplace can have a material effect on these expenses.

**Salary Increases (cost of living, merit and market adjustment)** – the ability to attract and retain human and intellectual resources requires the City to strive to approach a competitive salary range position in the marketplace.

**Inflation** – while overall inflation appears to be reasonably modest, some functions may experience unusual commodity specific increases.

## Current Impacts

Major revenue impacts in governmental activities were an increase in property tax revenue of \$9.7 million due to an increase in the tax levy and continued aggressive measures in collecting delinquent taxes offset by a reduction in the collection rate due to the downturn in the economy. There was also a decrease in revenue in the Town Clerk's Office due to less Real Estate Conveyance tax which was caused by less real estate transfer activity. The major impact on expenses was an increase in expenses in education due to salary increases and the State of Connecticut on-behalf payments. Major impacts in revenue and expenses in business-type activities included both the Water Pollution Control Authority and Parking Authority being able to collect revenues and control expenses.

## THE CITY FUNDS

### General Fund

#### *Comparing Fiscal Year 2009 to Fiscal Year 2008*

As of the year-end, the General Fund (as presented on the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds on page 14) reported a fund balance of \$29.5 million which is \$7.9 million less than at the beginning of the year. Major impacts were a decrease in investment income due to a decline in interest rates. There was also a decrease in revenue in the Town Clerk's Office due to less Real Estate Conveyance tax which was caused by less real estate transfer activity. Debt Service increased mainly due to the first principal payment on the Fiscal Year 2007 \$27 million General Obligation bonds sold primarily for school construction.

#### *Comparing Original Budget to Final Budget*

As of year-end, in the General Fund (as presented on the Statement of Revenues, Expenditures, Encumbrances, Transfers and Changes in Fund Balances – Budgetary Basis – Budget and Actual – General Fund on page 16) there were no significant changes in budgeted revenues. Expenses were impacted by an increase in snow and ice removal during winter storms, solid waste disposal due to costs associated with ending and starting a new disposal contractor relationship and increases in storm and drainage remediation due to needs that arose after budget passage.

#### *Comparing Final Budget to Actual Results*

As of the year-end, the General Fund (as presented on the Statement of Revenues, Expenditures, Encumbrances, Transfers and Changes in Fund Balances – Budgetary Basis – Budget and Actual – General Fund on page 16), actual Taxes, interest and liens increased from the final budget due to aggressive measures in collecting Property Taxes. There was a variance in Licenses, permits, fees and other which was caused by a decreased active real estate market for residential and major commercial properties. The major variance for expenditures was certain expenditures were deferred and included in designated for future appropriations in Non-Education.

### Capital Projects Fund

#### *Comparing Fiscal Year 2009 to Fiscal Year 2008*

As of the year-end, the Capital Projects Fund (as presented on the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds on page 14) reported a fund balance of \$13.1 million, which is \$13.1 million more than the beginning of the year. Major impacts were Intergovernmental Revenues for school construction from state, issuance of bonds and expenditures mainly for school construction.

### Water Pollution Control Authority

#### *Comparing Fiscal Year 2009 to Fiscal Year 2008*

As of the year-end, the Water Pollution Control Authority (as presented on the Statement of Revenues, Expenses, and Changes in Net Assets – Proprietary Funds on page 18) reported fund net assets of \$49.9 million which is 4.5% more than the beginning of the year (\$47.7 million). Major impacts were a successful year of collecting sewer charges as well as controlling costs.

## Parking Authority

Comparing Fiscal Year 2009 to Fiscal Year 2008

As of the year-end, the Parking Authority (as presented on the Statement of Revenues, Expenses, and Changes in Net Assets – Proprietary Funds on page 18) reported fund net assets of \$20.3 million which is 0.5% more than the beginning of the year (\$20.2 million). Major impacts were a successful year of collecting parking revenues as well as controlling costs.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

As of year-end, the City had \$560.1 million invested in a variety of capital assets, as reflected in the following schedule:

**Table 3**  
**Capital Assets at Year-End**  
**(Net of Depreciation) (In Thousands)**

	<b>Governmental</b>	<b>Business-Type</b>	
	<b>Activities</b>	<b>Activities</b>	<b>Total</b>
Land	\$ 21,905	\$ 4,839	\$ 26,744
Construction in Progress	15,584	-	15,584
Land Improvements	4,952	105	5,057
Machinery and Equipment	8,581	1,121	9,702
Buildings and Improvements	261,216	89,704	350,920
Infrastructure	136,393	15,742	152,135
<b>Total</b>	<b>\$ 448,631</b>	<b>\$ 111,511</b>	<b>\$ 560,142</b>

**Table 4**  
**Change in Capital Assets**  
**(In Thousands)**

	<b>Governmental</b>	<b>Business-Type</b>	
	<b>Activities</b>	<b>Activities</b>	<b>Total</b>
Beginning balance	\$ 430,335	\$ 106,008	\$ 536,343
Additions/transfers	26,405	8,362	34,767
Disposals/transfers	(378)	-	(378)
Depreciation	(7,731)	(2,859)	(10,590)
<b>Total</b>	<b>\$ 448,631</b>	<b>\$ 111,511</b>	<b>\$ 560,142</b>

Major capital activity during the year were for school improvements.

## Debt Outstanding

As of year-end, the City had \$257.4 million in debt (bonds, notes, etc.) outstanding compared to the \$245.9 million last year, a 4.7% net increase (considering new borrowing and debt retirement). The following summarizes Outstanding Debt which is presented in more detail in Note 7.

**Table 5**  
**Outstanding Debt, at Year-End**  
**(In Thousands)**  
**Governmental Activities**

	<u>2009</u>	<u>2008</u>
<b>Governmental:</b>		
General obligation bonds	\$ 207,928	\$ 193,417
	<u>207,928</u>	<u>193,417</u>
<b>Business-Type:</b>		
Parking Authority-general obligation bonds	10,527	9,888
Water Pollution Control Authority - general obligation bonds and Clean Water Fund notes	38,955	42,563
	<u>49,482</u>	<u>52,451</u>
<b>Total</b>	<u>\$ 257,410</u>	<u>\$ 245,868</u>

During the year the City issued \$34.2 million in new General Obligation Bonds to finance school and infrastructure improvements. In addition, the City issued \$76.8 million in refunding bonds. The City has a AAA rating from Fitch Investors Service and Standard and Poors. The Moody's Investors Services rating is Aaa.

## ECONOMIC FACTORS

The unemployment rate for Norwalk was 7.1%, up from 5.2% a year ago.

Real estate conveyance tax went down in Fiscal Year 2009 and has continued to be low due to the sluggish real estate market. The City property tax collection rate is lower caused by the current recession in the economy. We are constantly monitoring the stock market and its effect on future pension contributions.

## REQUEST FOR INFORMATION

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, contact the City's Finance Director on the 2nd floor of City Hall, 125 East Avenue, PO Box 5125, Norwalk, Connecticut 06856-5125.

## **Basic Financial Statements**



CITY OF NORWALK, CONNECTICUT

STATEMENT OF NET ASSETS

June 30, 2009

	Governmental Type Activities	Business-Type Activities	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 43,867,847	\$ 4,427,178	\$ 48,295,025
Restricted cash	-	794,569	794,569
Investments	47,192,831	3,985,471	51,178,302
Receivables, net of allowances for collection losses:			
Property taxes, net	6,124,097	-	6,124,097
Charges, net	-	328,778	328,778
Accounts, net	1,433,662	3,577	1,437,239
Federal and state governments	1,926,844	-	1,926,844
Inventories	20,701	-	20,701
Deferred charges	886,967	-	886,967
Net pension asset	74,212	-	74,212
Capital assets, not being depreciated	37,489,807	4,838,762	42,328,569
Capital assets, net of accumulated depreciation	411,141,670	106,672,408	517,814,078
<b>Total assets</b>	<b>550,158,638</b>	<b>121,050,743</b>	<b>671,209,381</b>
<b>Liabilities</b>			
Accounts payable and accruals	29,803,276	950,036	30,753,312
Unearned revenue	11,109,195	394,680	11,503,875
Noncurrent liabilities:			
Due within one year	25,680,189	4,145,759	29,825,948
Due in more than one year	225,447,367	45,336,997	270,784,364
<b>Total liabilities</b>	<b>292,040,027</b>	<b>50,827,472</b>	<b>342,867,499</b>
<b>Net Assets</b>			
Investment in capital assets, net of related debt	250,535,992	65,236,192	315,772,184
Restricted for debt service	-	794,569	794,569
Unrestricted	7,582,619	4,192,510	11,775,129
<b>Total net assets</b>	<b>\$ 258,118,611</b>	<b>\$ 70,223,271</b>	<b>\$ 328,341,882</b>

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2009

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Governmental activities:							
General government	\$ (15,809,325)	\$ 5,192,541	\$ 847,462	\$ -	\$ (9,769,322)	\$ -	\$ (9,769,322)
Education	(201,189,893)	1,890,535	40,164,328	2,496,434	(156,638,596)	-	(156,638,596)
Public Safety	(43,292,239)	428,860	507,060	-	(42,356,319)	-	(42,356,319)
Health & welfare	(5,154,839)	569,306	2,772,503	-	(1,813,030)	-	(1,813,030)
Public Works	(33,208,370)	11,668,852	-	6,857,998	(14,681,520)	-	(14,681,520)
Recreation, arts and cultural	(9,921,768)	1,278,809	-	50,000	(8,592,959)	-	(8,592,959)
Interest on debt	(9,790,458)	-	-	-	(9,790,458)	-	(9,790,458)
<b>Total governmental activities</b>	<b>(318,366,892)</b>	<b>21,028,903</b>	<b>44,291,353</b>	<b>9,404,432</b>	<b>(243,642,204)</b>	<b>-</b>	<b>(243,642,204)</b>
Business-type activities:							
Parking Authority	(5,136,891)	5,145,637	-	-	-	8,746	8,746
Water Pollution Control Authority	(10,453,813)	12,071,044	-	-	-	1,617,231	1,617,231
<b>Total business-type activities</b>	<b>(15,590,704)</b>	<b>17,216,681</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,625,977</b>	<b>1,625,977</b>
Total primary government	\$ (333,957,596)	\$ 38,245,584	\$ 44,291,353	\$ 9,404,432	(243,642,204)	1,625,977	(242,016,227)
General revenues:							
Property taxes					237,744,438	-	237,744,438
Grants and contributions not restricted to specific programs					5,996,806	-	5,996,806
Unrestricted investment earnings					3,591,110	626,432	4,217,542
<b>Total general revenues</b>					<b>247,332,354</b>	<b>626,432</b>	<b>247,958,786</b>
Change in net assets					3,690,150	2,252,409	5,942,559
Net assets - beginning					254,428,461	67,970,862	322,399,323
Net assets - ending					<b>\$ 258,118,611</b>	<b>\$ 70,223,271</b>	<b>\$ 328,341,882</b>

The notes to the financial statements are an integral part of this statement

CITY OF NORWALK, CONNECTICUT

BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2009

	Major Funds			Total Governmental Funds
	General	Capital Projects Fund	Nonmajor Governmental Funds	
<b>Assets</b>				
Cash and cash equivalents	\$ 28,478,273	\$ 8,702,424	\$ 2,675,677	\$ 39,856,374
Investments	27,401,885	7,309,061	1,971,461	36,682,407
Receivables (net of allowances for collection losses):				
Property taxes	6,015,372	108,725	-	6,124,097
Accounts receivable	818,121	-	441,409	1,259,530
State and federal governments	304,528	825,000	797,316	1,926,844
Inventories	-	-	20,701	20,701
<b>Total assets</b>	<b>\$ 63,018,179</b>	<b>\$ 16,945,210</b>	<b>\$ 5,906,564</b>	<b>\$ 85,869,953</b>
<b>Liabilities</b>				
Accounts payable	\$ 18,192,287	\$ 3,678,377	\$ 3,405,751	\$ 25,276,415
Unearned revenues	9,647,322	188,869	1,273,004	11,109,195
Deferred revenues	5,678,251	-	-	5,678,251
<b>Total liabilities</b>	<b>33,517,860</b>	<b>3,867,246</b>	<b>4,678,755</b>	<b>42,063,861</b>
<b>Fund balances</b>				
Reserved for:				
Encumbrances	111,720	-	-	111,720
Unreserved, reported in:				
General fund	29,388,599	-	-	29,388,599
Special revenue funds	-	-	1,227,809	1,227,809
Capital projects funds	-	13,077,964	-	13,077,964
<b>Total fund balances</b>	<b>29,500,319</b>	<b>13,077,964</b>	<b>1,227,809</b>	<b>43,806,092</b>
<b>Total liabilities and fund balances</b>	<b>\$ 63,018,179</b>	<b>\$ 16,945,210</b>	<b>\$ 5,906,564</b>	

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets, net of accumulated depreciation purchased in governmental funds are reported as expenditures, however, the statement of net assets includes those capital assets among the assets of the City as a whole.	448,631,477
Deferred charges	886,967
Net pension asset	74,212
Deferred revenues are not available and therefore not recognized in the funds.	5,678,251
Accrued interest	(4,047,172)
Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	1,255,975
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(238,167,191)

Net assets of governmental activities

\$ 258,118,611

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

For the Year Ended June 30, 2009

	Major Funds			Total Governmental Funds
	General	Capital Projects Fund	Nonmajor Governmental Funds	
<b>REVENUES</b>				
Property taxes, interest and liens	\$ 236,316,680	\$ 52,547	\$ -	\$ 236,369,227
Intergovernmental	17,041,367	9,387,239	19,815,539	46,244,145
State on-behalf payments	13,345,000	-	-	13,345,000
Licenses, permits, fees and other	9,192,812	79,000	11,757,341	21,029,153
Interest	2,943,256	647,854	-	3,591,110
<b>Total revenues</b>	<b>278,839,115</b>	<b>10,166,640</b>	<b>31,572,880</b>	<b>320,578,635</b>
<b>EXPENDITURES</b>				
Current:				
General government	8,068,509	-	122,560	8,191,069
Health and welfare	3,583,342	-	1,269,844	4,853,186
Education	160,083,564	-	19,512,430	179,595,994
Employee benefits	23,535,296	-	-	23,535,296
Public safety	37,407,452	-	11,007	37,418,459
Community grants	2,938,144	-	790,109	3,728,253
Public works	17,741,621	-	617,223	18,358,844
Recreation, arts and culture	7,671,794	-	329,613	8,001,407
Maritime Center Subsidy	-	-	8,652,687	8,652,687
Capital outlay	-	30,016,408	-	30,016,408
Debt service:				
Principal	15,386,155	-	-	15,386,155
Interest	10,311,256	287,608	-	10,598,864
<b>Total expenditures</b>	<b>286,727,133</b>	<b>30,304,016</b>	<b>31,305,473</b>	<b>348,336,622</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(7,888,018)</b>	<b>(20,137,376)</b>	<b>267,407</b>	<b>(27,757,987)</b>
<b>OTHER FINANCING SOURCES</b>				
Issuance of debt	72,143,962	33,205,848	-	105,349,810
Premium on bond issuance	6,802,158	-	-	6,802,158
Payment to escrow	(78,946,120)	-	-	(78,946,120)
<b>Total other financing sources</b>	<b>-</b>	<b>33,205,848</b>	<b>-</b>	<b>33,205,848</b>
<b>Net change in fund balances</b>	<b>(7,888,018)</b>	<b>13,068,472</b>	<b>267,407</b>	<b>5,447,861</b>
<b>FUND BALANCES, beginning</b>	<b>37,388,337</b>	<b>9,492</b>	<b>960,402</b>	<b>38,358,231</b>
<b>FUND BALANCES, ending</b>	<b>\$ 29,500,319</b>	<b>\$ 13,077,964</b>	<b>\$ 1,227,809</b>	<b>\$ 43,806,092</b>

The notes to the financial statements are an integral part of this statement.

**CITY OF NORWALK, CONNECTICUT**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
For the Year Ended June 30, 2009**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances – total governmental funds	\$ 5,447,861
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	18,316,886
Net effect of various miscellaneous transactions involving capital assets is to decrease net assets	(20,687)
Net pension asset	571
Changes in revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	1,478,407
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(17,617,163)
Changes in some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds at the time the liability is incurred.	747,447
The net revenue (expense) of certain activities of internal service funds is reported with governmental activities.	<u>(4,663,172)</u>
Change in net assets of governmental activities	<u><u>\$ 3,690,150</u></u>

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF REVENUES, EXPENDITURES, ENCUMBRANCES, TRANSFERS  
AND CHANGES IN FUND BALANCES - BUDGETARY BASIS - BUDGET AND ACTUAL -  
GENERAL FUND

For the Year Ended June 30, 2009

	General Fund			
	Budgeted Amounts		Actual	Variance With
	Original	Final	Budgetary Basis	Final Budget Positive (Negative)
<b>REVENUES</b>				
Taxes, interest and lien fees	\$ 237,984,036	\$ 237,984,036	\$ 236,316,680	\$ (1,667,356)
Intergovernmental	16,971,370	16,981,014	17,041,367	60,353
Licenses, permits, fees and other	12,554,228	12,728,964	9,192,812	(3,536,152)
Interest	2,675,000	2,675,000	2,943,256	268,256
<b>Total revenues</b>	<b>270,184,634</b>	<b>270,369,014</b>	<b>265,494,115</b>	<b>(4,874,899)</b>
<b>EXPENDITURES</b>				
Current:				
General government	7,698,545	8,611,647	7,483,034	1,128,613
Education	148,218,925	148,380,220	148,078,159	302,061
Public safety	37,310,025	37,637,664	37,390,695	246,969
Health and welfare	2,227,682	2,306,417	2,239,340	67,077
Public works	16,672,063	18,056,767	17,325,903	730,864
Community grants	2,937,294	2,938,144	2,938,144	-
Employee benefits	23,436,561	23,563,730	23,451,245	112,485
Recreation, arts and cultural	7,708,271	7,692,736	7,648,758	43,978
Organizational memberships	83,051	84,052	84,052	-
Contingency	1,694,806	513,775	-	513,775
Debt service	25,697,411	25,697,411	25,697,411	-
<b>Total expenditures and encumbrances</b>	<b>273,684,634</b>	<b>275,482,563</b>	<b>272,336,741</b>	<b>3,145,822</b>
<b>Net change in fund balance</b>	<b>\$ (3,500,000)</b>	<b>\$ (5,113,549)</b>	<b>(6,842,626)</b>	<b>\$ (1,729,077)</b>
<b>UNRESERVED AND UNDESIGNATED</b>				
<b>FUND BALANCES</b> , beginning			36,231,225	
<b>Less: Designated for Board of Education</b>			(168,239)	
<b>Less: Designated for City Future Appropriations</b>			(4,181,253)	
<b>UNRESERVED AND UNDESIGNATED</b>				
<b>FUND BALANCES</b> , ending			<u>\$ 25,039,107</u>	

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF NET ASSETS - PROPRIETARY FUNDS

June 30, 2009

	Business-Type Activities - Enterprise Funds			Governmental
	Water Pollution			Activities
	Control Authority	Parking Authority	Totals	Internal Service Fund
<b>ASSETS</b>				
<b>CURRENT ASSETS</b>				
Cash and cash equivalents	\$ 3,864,853	\$ 562,325	\$ 4,427,178	\$ 4,011,473
Restricted cash	-	794,569	794,569	-
Charges receivable, net	328,778	-	328,778	-
Other receivables	1,938	1,639	3,577	174,132
Investments	3,479,605	505,866	3,985,471	10,510,424
<b>Total current assets</b>	<b>7,675,174</b>	<b>1,864,399</b>	<b>9,539,573</b>	<b>14,696,029</b>
<b>CAPITAL ASSETS, NET</b>	<b>82,191,752</b>	<b>29,319,418</b>	<b>111,511,170</b>	<b>-</b>
<b>Total assets</b>	<b>89,866,926</b>	<b>31,183,817</b>	<b>121,050,743</b>	<b>14,696,029</b>
<b>LIABILITIES</b>				
<b>CURRENT LIABILITIES</b>				
Current maturities of bonds and notes payable	3,572,238	573,521	4,145,759	-
Accounts payable and accrued liabilities	795,547	154,489	950,036	479,689
Claims payable	-	-	-	5,701,553
Unearned revenue	224,721	169,959	394,680	-
<b>Total current liabilities</b>	<b>4,592,506</b>	<b>897,969</b>	<b>5,490,475</b>	<b>6,181,242</b>
<b>LONG-TERM LIABILITIES</b>				
Bonds and notes payable	35,382,736	9,954,261	45,336,997	-
Claims payable	-	-	-	7,258,812
<b>Total long-term liabilities</b>	<b>35,382,736</b>	<b>9,954,261</b>	<b>45,336,997</b>	<b>7,258,812</b>
<b>Total liabilities</b>	<b>39,975,242</b>	<b>10,852,230</b>	<b>50,827,472</b>	<b>13,440,054</b>
<b>NET ASSETS</b>				
Invested in capital assets (net of related debt)	45,932,725	19,303,467	65,236,192	-
Restricted for debt service	-	794,569	794,569	-
Unrestricted	3,958,959	233,551	4,192,510	1,255,975
<b>Total net assets</b>	<b>\$ 49,891,684</b>	<b>\$ 20,331,587</b>	<b>\$ 70,223,271</b>	<b>\$ 1,255,975</b>

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN  
NET ASSETS - PROPRIETARY FUNDS

For the Year Ended June 30, 2009

	Business-Type Activities - Enterprise Funds			Governmental
	Water Pollution Control Authority	Parking Authority	Totals	Internal Service Fund
<b>OPERATING REVENUES</b>				
City and member's contributions	\$ -	\$ -	\$ -	\$ 40,432,299
Charges for services	12,071,044	5,145,637	17,216,681	-
<b>Total operating revenues</b>	<b>12,071,044</b>	<b>5,145,637</b>	<b>17,216,681</b>	<b>40,432,299</b>
<b>OPERATING EXPENSES</b>				
Administrative and operations	6,626,725	3,497,762	10,124,487	1,123,154
Depreciation	2,014,489	844,955	2,859,444	-
Salaries, benefits and claims	605,364	310,676	916,040	43,697,318
<b>Total operating expenses</b>	<b>9,246,578</b>	<b>4,653,393</b>	<b>13,899,971</b>	<b>44,820,472</b>
<b>Operating income (loss)</b>	<b>2,824,466</b>	<b>492,244</b>	<b>3,316,710</b>	<b>(4,388,173)</b>
<b>NONOPERATING INCOME (EXPENSE)</b>				
Investment income (loss)	531,750	94,682	626,432	(274,999)
Interest expense	(1,207,235)	(483,498)	(1,690,733)	-
<b>Total nonoperating income (expense)</b>	<b>(675,485)</b>	<b>(388,816)</b>	<b>(1,064,301)</b>	<b>(274,999)</b>
<b>Change in net assets</b>	<b>2,148,981</b>	<b>103,428</b>	<b>2,252,409</b>	<b>(4,663,172)</b>
<b>FUND NET ASSETS, beginning</b>	<b>47,742,703</b>	<b>20,228,159</b>	<b>67,970,862</b>	<b>5,919,147</b>
<b>FUND NET ASSETS, ending</b>	<b>\$ 49,891,684</b>	<b>\$ 20,331,587</b>	<b>\$ 70,223,271</b>	<b>\$ 1,255,975</b>

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS  
For the Year Ended June 30, 2009

	Business-Type Activities - Enterprise Funds			Governmental
	Water Pollution Control Authority	Parking Authority	Totals	Activities Internal Service Fund
<b>Cash Flows From Operating Activities</b>				
Receipts from customers and users	\$ 12,418,944	\$ 5,131,697	\$ 17,550,641	\$ 40,284,413
Payments to suppliers	(6,876,338)	(3,448,687)	(10,325,025)	-
Payments to employees/claims paid	(605,364)	(310,676)	(916,040)	(44,803,947)
<b>Net cash provided by (used in) operating activities</b>	<b>4,937,242</b>	<b>1,372,334</b>	<b>6,309,576</b>	<b>(4,519,534)</b>
<b>Cash Flows From Capital and Related Financing Activities</b>				
Principal payments on debt	(3,448,895)	(514,540)	(3,963,435)	-
Payment to escrow	(3,755,902)	(865,140)	(4,621,042)	-
Interest paid on debt	(1,173,853)	(460,654)	(1,634,507)	-
Proceeds from notes payable	3,597,033	2,018,158	5,615,191	-
Purchase of property and equipment	(6,514,338)	(1,847,943)	(8,362,281)	-
<b>Net cash used in capital and related financing activities</b>	<b>(11,295,955)</b>	<b>(1,670,119)</b>	<b>(12,966,074)</b>	<b>-</b>
<b>Cash Flows From Investing Activities</b>				
Sale (purchase) of investments	3,499,808	171,461	3,671,269	(3,367,676)
Investment income	531,750	94,682	626,432	172,503
<b>Net cash provided by (used in) investing activities</b>	<b>4,031,558</b>	<b>266,143</b>	<b>4,297,701</b>	<b>(3,195,173)</b>
<b>Net decrease in cash and cash equivalents</b>	<b>(2,327,155)</b>	<b>(31,642)</b>	<b>(2,358,797)</b>	<b>(7,714,707)</b>
<b>Cash and Cash Equivalents</b>				
Beginning	6,192,008	1,388,536	7,580,544	11,726,180
Ending	<u>\$ 3,864,853</u>	<u>\$ 1,356,894</u>	<u>\$ 5,221,747</u>	<u>\$ 4,011,473</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (used in) Operating Activities</b>				
Operating income (loss)	\$ 2,824,466	\$ 492,244	\$ 3,316,710	\$ (4,388,173)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation	2,014,489	844,955	2,859,444	-
Changes in assets and liabilities:				
Decrease in charges receivable	111,488	-	111,488	-
(Increase) decrease in other receivables	60,422	-	60,422	(147,887)
(Decrease) increase in accounts payable and accrued expenses	(249,613)	49,073	(200,540)	-
Decrease in claims and judgments payable	-	-	-	16,526
Increase (decrease) in unearned income	175,990	(13,938)	162,052	-
<b>Net cash provided by (used in) operating activities</b>	<b>\$ 4,937,242</b>	<b>\$ 1,372,334</b>	<b>\$ 6,309,576</b>	<b>\$ (4,519,534)</b>
<b>Noncash Investment Activities</b>				
Net increase (decrease) in fair value of investments	\$ 20,457	\$ 2,974	\$ 23,431	\$ (447,502)

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF FIDUCIARY NET ASSETS - FIDUCIARY FUNDS

June 30, 2009

	Trust Funds	Private Purpose Trust Fund	Agency Funds
<b>ASSETS</b>			
Cash and cash equivalents	\$ 27,115,095	\$ 91,703	\$ 1,776,705
Investments:			
U.S. Government Agency	4,704,879	-	-
U.S. Government Securities	11,673,037	-	-
Corporate bonds	4,027,999	-	-
Common stock	56,371,962	-	-
Hedge/alternative investments	73,679,004	-	-
Index Funds	10,784,366	-	-
Commingled funds	55,115,992	-	-
Mutual Funds	47,517,615	-	-
<b>Total investments</b>	<b>263,874,854</b>	<b>-</b>	<b>-</b>
Secured lending transactions	11,139,022	-	-
Accrued income	2,034,112	-	-
<b>Total assets</b>	<b>304,163,083</b>	<b>91,703</b>	<b>1,776,705</b>
<b>LIABILITIES</b>			
Secured lending transactions	11,139,022	-	-
Other liabilities	992,303	-	1,776,705
<b>Total liabilities</b>	<b>12,131,325</b>	<b>-</b>	<b>1,776,705</b>
<b>Net Assets Held in Trust for Pension Benefits and Other Purposes</b>	<b>\$ 292,031,758</b>	<b>\$ 91,703</b>	<b>\$ -</b>

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS -  
FIDUCIARY FUNDS

For the Year Ended June 30, 2009

	Trust Funds	Private Purpose Trust Fund
<b>Additions</b>		
Contributions:		
Employer	\$ 15,212,999	\$ -
Plan members	2,509,698	-
Other	-	26,676
<b>Total contributions</b>	<u>17,722,697</u>	<u>26,676</u>
Investment Income:		
Interest and dividends	9,258,875	1,339
Net depreciation in fair value of investments	(82,091,158)	-
Investment expense	(895,057)	-
<b>Net investment income (loss)</b>	<u>(73,727,340)</u>	<u>1,339</u>
Securities lending transactions income	196,264	-
Securities lending transactions expense	(142,377)	-
<b>Net investment income - securities lending</b>	<u>53,887</u>	<u>-</u>
<b>Deductions</b>		
Benefits paid	28,046,141	-
General and administrative	343,239	35,600
<b>Total deductions</b>	<u>28,389,380</u>	<u>35,600</u>
<b>Net decrease</b>	<u>(84,340,136)</u>	<u>(7,585)</u>
<b>Net Assets Held in Trust for Pension Benefits and Other Purposes</b>		
Beginning of year	<u>376,371,894</u>	<u>99,288</u>
End of year	<u>\$ 292,031,758</u>	<u>\$ 91,703</u>

The notes to the financial statements are an integral part of this statement.

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS

June 30, 2009

**Note 1. Summary of Significant Accounting Policies**

The City of Norwalk, Connecticut (the "City") is segregated into nine taxing districts based on the services provided to taxpayers. The following graph summarizes the services provided to each taxing district. General services include education, police protection, street repairs and maintenance and general government.

District	General	Garbage Collection	Sewers	Fire Protection	Street Lighting
1 <sup>st</sup>	X	X	X	X	
2 <sup>nd</sup>	X	X	X	X	
3 <sup>rd</sup>	X	X	X	X	
4 <sup>th</sup>	X	X	X	X	X
5 <sup>th</sup>	X			X	X
6 <sup>th</sup>	X				
7 <sup>th</sup>	X		X		
8 <sup>th</sup>	X	X		X	
9 <sup>th</sup>	X	X		X	

The First, Second, Third and Sixth districts represent geographic subdivisions of the City. The remaining districts represent parts of the first, second, third and sixth districts that receive different combinations of services.

**Reporting entity**

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided by the Codification, Section 2100, has been considered and as a result, there are no agencies or entities that should be, but are not, included in the financial statements of the City, other than as discussed below.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in accounting principles generally accepted in the United States of America. The accompanying financial statements present the City and its component unit, legally separate organizations for which the City is considered to be financially accountable. The following component unit provides services or benefits exclusively, or almost exclusively, to the City or its employees and is therefore blended and reported as if it was part of the City:

**Blended Component Unit** - The Maritime Center Authority (the "Authority") is an agency established by state statute and City Code to oversee the development and operations of the Maritime Center (the "Center"). The ordinance provides that the powers of the Authority shall be exercised by a commission of nine members consisting of the Mayor, two members of the Common Council, two current or former members of the Common Council and four additional members.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. The agency funds are reported using the accrual basis of accounting but do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred except for debt service expenditures, as well as expenditures related to compensated absences, pension obligations, landfill post-closure monitoring, claims and judgments, and other post-employment benefits which are recorded only when payment is due (matured).

Property taxes when levied for, intergovernmental revenue when eligibility requirements have been met, licenses, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual (measurable) and so have been recognized as revenues of the current fiscal period, if

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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available. All other revenue items, primarily fees and permits, are measurable and available when cash is received.

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Capital Project Fund* is used to account for resources used for the acquisition and construction of capital facilities, including those that are financed through Special Assessments. Included in the Capital Projects Fund are sewer assessments which are levied in order to finance both the construction of new and the improvement to existing sewer systems.

The City reports the following major proprietary funds:

The *Parking Authority* accounts for the operation of the City's parking facilities. It is independent in terms of its relationship to other City functions. Its operations are financed from direct charges to the users of the service.

The *Water Pollution Control Authority* accounts for the operation of the City's wastewater divisions. It is independent in terms of its relationship to other City functions. Its operations are financed from direct charges to the users of the service.

Additionally, the City reports the following fund types:

*Internal service fund* accounts for employee health insurance provided to other departments of the City, and the Board of Education and vehicle maintenance and fuel used by the City.

The *pension trust funds* account for the activities of the City's four defined benefit pension plans, which accumulate resources for pension benefit payments to qualified employees.

The *private purpose trust fund* accounts for nine individual expendable trusts which provide awards and scholarships to students.

The *agency funds* account for monies held as a custodian for outside groups and agencies, and are used for senior activities, performance bonds, and pass-through grants.

## **CITY OF NORWALK, CONNECTICUT**

### **NOTES TO FINANCIAL STATEMENTS, Continued** **June 30, 2009**

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Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Proprietary Funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for services and other funds for premium costs. Operating expenses for proprietary funds, including both enterprise funds and internal service funds, include the cost of operations and maintenance, claims expense, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Accounting estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Property taxes**

Property taxes are assessed as of October 1 and are levied for on the following July 1. Real estate and personal property taxes are due in two installments on July 1 and the following January 1. Motor vehicle taxes are payable on July 1 and supplemental motor vehicle taxes are payable on January 1. Liens are filed on delinquent real estate taxes within one year.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### **Cash equivalents**

Cash equivalents are certificates of deposit with original maturities of three months or less, when purchased.

#### **Investments**

Investments are stated at fair value, based on quoted market prices, except as discussed below.

The pension funds allow for investments in certain alternative investments. Alternative investments may include private equity partnerships, infrastructure limited partnerships, hedge and absolute return funds for which there may be no ready market to determine fair value. These investments are valued using the most recent valuation available from the external fund manager. These estimated values do not necessarily represent the amounts that will ultimately be realized upon the disposition of those assets, which may be materially higher or lower than values determined if a ready market for the securities existed.

The Connecticut State Treasurer's Short-Term Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c through 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

Investments in 2a7 like pools are stated at amortized cost.

#### **Allowance for Doubtful Accounts**

Accounts receivable for the primary government are reported net of an allowance for doubtful accounts, totaling \$11,569,000 which relates to property taxes. The allowance for doubtful accounts represents those accounts which are deemed uncollectible based upon past collection history and an assessment of the creditor's ability to pay.

#### **Capital assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and proprietary fund financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (\$1,000 for the Parking Authority) and an estimated useful life in excess of two years. Purchased and constructed assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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Property, plant, and equipment of the City is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25-50
Land improvements	20
Infrastructure, public domain infrastructure and distribution and collection systems	10-65
Machinery and equipment	5-20
Licensed vehicles	8

Capital assets are reported as expenditures and no depreciation expense is reported in the governmental fund financial statements.

**Compensated absences**

Vacation earned during the City's fiscal year ending June 30 may be taken through the following June of each year. In addition, certain employee groups may accumulate between 55 and 60 days of unused vested sick leave throughout their employment. Certain employee groups are also entitled to severance and longevity benefits. In governmental funds, a liability is recognized when amounts are due as a result of retirement or termination, whereas a liability is recognized as benefits are earned in the government-wide and proprietary fund financial statements. Obligations for accrued compensated absences have typically been liquidated from the general fund in the past.

**Long-term obligations**

In the government-wide financial statements, and proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. Bond principal payments are reported as expenditures. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### Risks and uncertainties

The City invests in various securities, including commercial paper, government-sponsored enterprises, mutual funds and alternative investments. Investment securities, in general, are exposed to various risks, such as interest rate, credit and overall market volatility. Due to the level of risks associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near term and that such change could materially affect the amounts reported in the statements of net assets and activities.

#### Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as a reservation of fund balance as they do not constitute expenditures or liabilities.

#### Fund equity and net assets

In the government-wide and proprietary fund financial statements, net assets are classified in the following categories:

***Invested in Capital Assets, Net of Related Debt*** – This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category.

***Restricted Net Assets*** – This category presents external restriction imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

***Unrestricted Net Assets or Deficit*** – This category represents the net assets of the City, which are not restricted. A deficit will require future funding.

In the fund financial statements, fund balances of governmental funds are classified in three separate categories. The three categories, and their general meanings, are as follows:

***Reserved fund balance*** - indicates that portion of fund equity which has been legally segregated for specific purposes or is not available for appropriation.

***Unreserved-Designated fund balance*** - indicates that portion of fund equity for which the City has made tentative plans.

***Unreserved fund balance*** - indicates that portion of fund equity which is available for appropriation and expenditure in future periods. A deficit will require future funding.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### Pension accounting

##### ***Pension Trust Funds:***

Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the City has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

##### ***Government-Wide Funds/Activities:***

In governmental funds, expenditures are recognized when they are paid or are expected to be paid with current available resources. In governmental activities, expense is recognized based on actuarially required contributions. The net pension obligation (asset), the cumulative difference between annual pension cost and the City's contributions to the plans since 1986, is calculated on an actuarial basis consistent with the requirements of Government Accounting Standards Board Statement No. 27. The pension obligation (asset) is recorded as a noncurrent liability (asset) in the government-wide financial statements.

##### ***Funding Policy:***

The City makes annual contributions based on the actuaries' recommendation.

#### Other Post Employment Obligations (OPEB) accounting

##### ***OPEB Trust:***

Employer contributions are recognized in the period in which the contributions are due, and the City has made a formal commitment to provide the contributions. Employees begin contributing on July 1, 2007.

##### ***Government-Wide Funds/Activities:***

In governmental funds, expenditures are recognized when they are paid or are expected to be paid with current available resources. In governmental activities, expense is recognized based on actuarially required contributions. The net OPEB obligation, the cumulative difference between annual OPEB cost and the City's contributions to the plan since 7/1/07, is calculated on an actuarial basis consistent with the requirements of Government Accounting Standards Board Statement No. 45. The OPEB obligation (OPEB) is recorded as a noncurrent liability in the government-wide financial statements.

##### ***Funding Policy:***

The City makes annual contributions based on the actuaries' recommendation.

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

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**Note 2. Reconciliation of Government-Wide and Fund Financial Statements**

**Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets**

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds, and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.” The details of this difference are as follows:

Bonds payable	\$ 207,927,719
Premiums and gains/losses on refunding, net of accumulated amortization	3,777,859
Pension liability	1,452,024
Early retirement	1,480,000
Capital lease	467,151
Other post-employment obligation	6,538,514
Pollution remediation	282,000
Compensated absences	<u>16,241,924</u>
Net adjustment to reduce fund balance – total governmental funds to arrive at net assets – governmental activities	<u>\$ 238,167,191</u>

**Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds, and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this difference are as follows:

Capital outlay	\$ 26,404,801
Depreciation expense	<u>(8,087,915)</u>
Net adjustment to increase net changes in fund balances - total governmental funds to arrive at changes in net assets of governmental activities	<u>\$ 18,316,886</u>

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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Another element of that reconciliation states that “the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.” The details of this difference are as follows:

Long-term liabilities issued or incurred:	
Issuance of general obligation bonds and notes payable	\$ (105,349,810)
Premiums and gain/loss on refunding	(7,038,898)
Principal repayments:	
General obligation debt	15,740,512
Capital lease payments	84,913
Payment to escrow	<u>78,946,120</u>
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net assets of governmental activities	<u><u>\$ (17,617,163)</u></u>

Another element of that reconciliation states that “some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.” The details of this difference are as follows:

Compensated absences	\$ 2,175,252
Accrued interest	379,711
Pension liability	19,763
Early Retirement	459,000
Other post-employment obligation	(2,432,884)
Pollution remediation	(282,000)
Deferred charges	<u>428,605</u>
Net adjustment to increase net changes in fund balances – total governmental funds to arrive at changes in net assets of governmental activities	<u><u>\$ 747,447</u></u>

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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**Note 3. Budgets and Budgetary Accounting**

The City's general budget policies are as follows:

- A. Prior to the commencement of a fiscal year, an operating budget (a plan of financial operation embodying an estimate of proposed expenditures and the proposed means of financing them) for that year for the General Fund is to be submitted to the Board of Estimate and Taxation. On the first Monday of May, the Board of Estimate and Taxation by legal resolution must adopt an Operating Budget for the ensuing fiscal year.
- B. The expenditure portion of the operating budget (appropriations) is given legal effect through resolution of the Board of Estimate and Taxation. Appropriations made by the Board of Estimate and Taxation shall not exceed estimated revenues. The budget is adopted on a department level. Departments, agencies, or other entities may not legally exceed their appropriations.
- C. By resolution of the Board of Estimate and Taxation, the Finance Director may amend the budget by authorizing a transfer within each expenditure item (i.e., the Mayor's office within general government expenditures) of the budget for amounts up to \$5,000. The Board of Estimate and Taxation's authorization is required for transfers of amounts in excess of the Finance Director's authority.
- D. Supplemental appropriations in excess of the adopted budget, together with the means of financing them, must be authorized by the Board of Estimate and Taxation and ratified by a resolution of two-thirds of the Common Council.
- E. Although budgeted revenues usually are not changed, the ultimate source of revenues for supplemental appropriations (adjustments) are identified when such adjustments are approved. Thus, while the final budget presented in the financial statements reflects a deficit, the budgetary amendment process includes procedures requiring that funding sources, including, if necessary, appropriations of fund balance, be identified.
- F. Expenditures of funds for long-term capital improvements are budgeted by Capital Projects each year. Appropriations for Capital Projects are continued until completion of applicable projects, even when projects extend over more than one fiscal year.

Appropriations from the General Fund lapse at year-end.

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

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- G. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reflected in budgetary reports as expenditures of the current year. If an appropriation is not encumbered, it lapses at year-end and may not be used by the department.
- H. Classifications of certain revenues and expenditures under accounting principles generally accepted in the United States of America differ from classifications utilized for budgetary purposes.

For the year ended June 30, 2009, supplemental appropriations totaled approximately \$1,411,000.

A reconciliation of expenditures and transfers out of the General Fund presented in accordance with accounting principles generally accepted in the United States of America ("GAAP") and expenditures, encumbrances and transfers out presented on the budgetary basis is as follows:

Expenditures, encumbrances and transfers out, budgetary basis	\$ 272,336,741
On-behalf payments paid directly by the State of Connecticut Teachers' Retirement System	12,001,000
On-behalf payments, paid directly by the Department of Public Health to WIC recipients, not recognized for budgetary purposes	1,344,000
Encumbrances and continued appropriations:	
June 30, 2008	1,157,112
June 30, 2009	(111,720)
	<hr/>
Expenditures, GAAP basis	<u>\$ 286,727,133</u>

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

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- I. A reconciliation of General Fund revenues and transfers is presented in accordance with GAAP and the amount presented on the budgetary basis, is as follows:

Revenues and transfers in, budgetary basis	\$ 265,494,115
On-behalf payments paid directly by the State of Connecticut Teachers' Retirement System	12,001,000
On-behalf payments, paid directly by the Department of Public Health to WIC recipients, not recognized for budgetary purposes	<u>1,344,000</u>
Revenues, GAAP basis	<u>\$ 278,839,115</u>

Special revenue funds

The City does not have legally adopted annual budgets for the special revenue funds. Budgets for the various special revenue funds which are utilized to account for specific grant programs are established in accordance with the requirements of the grantor agencies. Such budgets are non-lapsing and may comprise more than one fiscal year.

Capital projects funds

Legal authorization for expenditures of the capital projects funds is provided by the related bond ordinances and/or intergovernmental grant agreements. Capital appropriations do not lapse until completion of the applicable projects.

**Note 4. Cash and Investments**

Deposits: The City has a policy that deposits can include demand and savings accounts and certificates of deposits. The City also follows the State of Connecticut policy that requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk based capital ratio.

Investments: The City does not have a custodial credit risk policy for investments. The investment policies of the City conform to the policies as set forth by the State of Connecticut. The City policy allows investments in the following: (1) obligations of the United States and its agencies; (2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and (3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the Connecticut Short Term Investment Fund and the Tax Exempt Proceeds Fund. Other provisions of the Statutes cover

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Pension Plans set asset allocation parameters, as follows:

Equities	45%
Fixed Income	25%
Inflation Hedge Fund	3%
Hedge	16%
Cash	1%
Private Investments	10%

Interest Rate Risk: The City minimizes the risk that the market value of securities in the portfolio will fall due to changes in general interest rates, by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. The City of Norwalk, except for pension funds and insurance reserves, will not invest in instruments maturing more than five years from the date of purchase, and no more than 40% of the City's total portfolio shall be invested in instruments maturing more than two years from the date of purchase. All instruments in the portfolio at the time of the policy approval date will be grandfathered in and no new instruments which exceed the two years will be purchased until the amount of instruments in the portfolio is less than 40%.

Concentrations: The City's policy is to maintain a diversified portfolio to minimize the risk of loss resulting from over concentration of assets in a specific issuer.

Custodial credit risk:

Deposits: This is the risk that, in the event of failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2009, approximately \$43,696,000 of the entity's bank balance of \$52,535,000 was uninsured and uncollateralized.

Investments: This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Cash and investments of the City consist of the following at June 30, 2009:

<b>Cash and Cash Equivalents</b>	
Deposits with financial institutions	\$ 65,074,386
State of Connecticut Short-Term Investment fund	441,863
Municipal Backed Investment Fund	12,556,848
<b>Total cash and cash equivalents</b>	<u>78,073,097</u>

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

<b>Investments</b>	
General Fund	
U.S. Government Securities	23,757,435 *
Mutual Funds	<u>3,644,450</u>
<b>Total general fund</b>	<u><u>27,401,885</u></u>
Non-Major Funds	
U.S. Government Securities	1,709,256 *
Mutual Funds	<u>262,205</u>
<b>Total non-major funds</b>	<u><u>1,971,461</u></u>
Capital Projects Fund	
U.S. Government Securities	6,336,956 *
Mutual Funds	<u>972,105</u>
<b>Total capital projects fund</b>	<u><u>7,309,061</u></u>
Internal Service Fund	
Common Stock	1,511,309 *
U.S. Government Securities	6,049,109 *
U.S. Government Agencies	264,233 *
Mutual Funds	1,208,733
Corporate bonds	<u>1,477,040 *</u>
<b>Total internal service fund</b>	<u><u>10,510,424</u></u>
WPCA:	
U.S. Government Securities	3,016,817 *
Mutual Funds	<u>462,788</u>
<b>Total WPCA</b>	<u><u>3,479,605</u></u>
Parking Authority:	
U.S. Government Securities	438,586 *
Mutual Funds	<u>67,280</u>
<b>Total parking authority</b>	<u><u>505,866</u></u>
Pension Trust Funds:	
U.S. Government Agencies	4,704,879 *
U.S. Government Securities	11,673,037 *
Corporate Bonds	4,027,999 *
Common stock	56,371,962 *
Mutual Funds	47,517,615
Index Funds	10,784,366
Hedge/alternative investments	73,679,004
Commingled funds	<u>55,115,992</u>
<b>Total pension trust funds</b>	<u><u>263,874,854</u></u>
<b>Total investments</b>	<u><u>315,053,156</u></u>
<b>Total cash and investments</b>	<u><u>\$ 393,126,253</u></u>

\* These investments are uninsured and unregistered, with securities held by the counterparty, but not in the City's or the pension fund's name.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

Cash and investments are classified in the accompanying financial statements as follows:

**Statement of Net Assets**

Cash and cash equivalents	\$ 48,295,025
Restricted cash	794,569
Investments	51,178,302
<b>Total statement of net assets</b>	<b>100,267,896</b>

**Fiduciary Funds:**

Cash and cash equivalents	28,983,503
Investments	263,874,854
	<u>292,858,357</u>
<b>Total cash and investments</b>	<b>\$ 393,126,253</b>

Interest rate risk: This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the exposure of the City's debt type investments to this risk using the segmented time distribution model is as follows:

Summary of Investments and Interest Rate Risk	Fair Value	Investment Maturities (in Years)			
		Less Than 1 Year	1-5 Years	5-10 Years	Greater Than 10 Years
U.S. Government Securities	\$ 52,981,193	\$ -	\$ 44,378,999	\$ 1,842,249	\$ 6,759,945
U.S. Government Agencies	4,969,112	-	1,973,830	2,995,282	-
Pooled fixed income	12,998,711	12,998,711	-	-	-
Corporate Bonds	5,505,039	-	1,889,561	2,403,242	1,212,236
<b>TOTAL</b>	<b>\$ 76,454,055</b>	<b>\$ 12,998,711</b>	<b>\$ 48,242,390</b>	<b>\$ 7,240,773</b>	<b>\$ 7,972,181</b>

Credit Risk: Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. The City's operating fund will only purchase U.S. Governmental Agencies AA or above. The City allows its fixed income investment managers in its pension funds to purchase corporate bonds rated BBB or better and does not have any guidelines for U.S. Government Agencies. Presented below is the actual credit rating by Standard and Poors as required for each debt type investment.

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

Average Rating	Corporate Bonds	U.S. Government Agencies	Pooled Fixed Income	U.S. Government Securities
AAA	\$ 25,241	\$ 4,969,112	\$ 12,556,848	\$ 52,981,193
AAA/M	-	-	441,863	-
AA-	397,707	-	-	-
A	2,849,127	-	-	-
AA	566,653	-	-	-
BBB	1,292,467	-	-	-
BB	20,576	-	-	-
B	353,268	-	-	-
	<u>\$ 5,505,039</u>	<u>\$ 4,969,112</u>	<u>\$ 12,998,711</u>	<u>\$ 52,981,193</u>

**Note 5. Unearned Revenue/Deferred Revenue**

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds and governmental activities also report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue and deferred revenue reported in the governmental funds and governmental activities were as follows:

	Unearned Revenue	Deferred Revenue
<b>General Fund:</b>		
Taxes and accrued interest on delinquent property taxes	\$ -	\$ 5,210,313
Advanced tax collections	7,285,101	-
Tax overpayments	2,362,221	-
School construction receivable	-	248,219
Grants	-	219,719
<b>Capital Projects:</b>		
Grants	188,869	-
<b>Nonmajor Funds:</b>		
Grants	1,273,004	-
<b>Total</b>	<u>\$ 11,109,195</u>	<u>\$ 5,678,251</u>

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

**Note 6. Capital Assets**

Capital asset activity for the year ended June 30, 2009 was as follows:

	Beginning Balance	Additions/ Transfers	Disposals/ Transfers	Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 21,905,400	\$ -	\$ -	\$ 21,905,400
Construction in progress	42,521,447	13,104,564	(40,041,604)	15,584,407
<b>Total capital assets, not being depreciated</b>	<b>64,426,847</b>	<b>13,104,564</b>	<b>(40,041,604)</b>	<b>37,489,807</b>
Capital assets, being depreciated:				
Land improvements	9,960,254	1,280,524	-	11,240,778
Machinery and equipment	33,549,560	1,402,260	(377,557)	34,574,263
Buildings and improvements	280,986,645	7,531,177	40,041,604	328,559,426
Infrastructure	156,817,898	3,086,276	-	159,904,174
<b>Total capital assets being depreciated</b>	<b>481,314,357</b>	<b>13,300,237</b>	<b>39,664,047</b>	<b>534,278,641</b>
Less accumulated depreciation for:				
Land improvements	5,914,987	373,681	-	6,288,668
Machinery and equipment	25,011,151	1,339,427	(356,870)	25,993,708
Buildings and improvements	61,995,747	5,347,801	-	67,343,548
Infrastructure	22,484,041	1,027,006	-	23,511,047
<b>Total accumulated depreciation</b>	<b>115,405,926</b>	<b>8,087,915</b>	<b>(356,870)</b>	<b>123,136,971</b>
<b>Total capital assets, being depreciated, net</b>	<b>365,908,431</b>	<b>5,212,322</b>	<b>40,020,917</b>	<b>411,141,670</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 430,335,278</b>	<b>\$ 18,316,886</b>	<b>\$ (20,687)</b>	<b>\$ 448,631,477</b>

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

	Beginning Balance	Additions/ Transfers	Disposal/ Transfers	Ending Balance
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 4,838,762	\$ -	\$ -	\$ 4,838,762
Total capital assets, not being depreciated	4,838,762	-	-	4,838,762
Capital assets, being depreciated:				
Land improvements	509,288	-	-	509,288
Machinery and equipment	13,012,795	157,419	-	13,170,214
Buildings and improvements	114,034,213	8,204,862	-	122,239,075
Infrastructure	28,677,753	-	-	28,677,753
Total capital assets, being depreciated	156,234,049	8,362,281	-	164,596,330
Less accumulated depreciation for:				
Land improvements	379,702	24,655	-	404,357
Machinery and equipment	11,899,972	148,944	-	12,048,916
Buildings and improvements	30,280,556	2,254,188	-	32,534,744
Infrastructure	12,504,248	431,657	-	12,935,905
Total accumulated depreciation	55,064,478	2,859,444	-	57,923,922
Total capital assets, being depreciated, net	101,169,571	5,502,837	-	106,672,408
Business-type activities capital assets, net	\$ 106,008,333	\$ 5,502,837	\$ -	\$ 111,511,170

Depreciation expense was charged to functions/programs as follows:

<b>Governmental Activities:</b>	
General government	\$ 103,218
Education	4,180,583
Public safety	1,117,724
Health and welfare	28,766
Public works	1,396,356
Recreation, arts and cultural	1,231,643
Community Grants	29,625
<b>Total depreciation expense – governmental activities</b>	<b>\$ 8,087,915</b>
<b>Business-type activities:</b>	
Parking Authority	\$ 844,955
Water Pollution Control Authority	2,014,489
<b>Total depreciation expense – business-type activities</b>	<b>\$ 2,859,444</b>

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

**Note 7. Long-Term Liabilities**

Long-term liability activity for the year ended June 30, 2009 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Bonds payable:					
General obligation bonds	\$ 191,884,316	\$ 105,349,810	\$ (90,485,114)	\$ 206,749,012	\$ 16,384,723
Maritime Center bonds	1,533,063	-	(354,356)	1,178,707	326,637
Deferred amounts:					
For issuance premiums and gain/loss	586,123	6,716,895	(3,525,159)	3,777,859	-
<b>Total bonds and notes payable</b>	<b>194,003,502</b>	<b>112,066,705</b>	<b>(94,364,629)</b>	<b>211,705,578</b>	<b>16,711,360</b>
Compensated absences	18,417,176	3,842,987	(6,018,239)	16,241,924	2,400,000
Capital lease	552,064	-	(84,913)	467,151	82,276
Net pension obligation	1,471,787	-	(19,763)	1,452,024	-
Other post-employment obligation	4,105,630	2,432,884	-	6,538,514	-
Early retirement accrual	1,939,000	390,000	(849,000)	1,480,000	503,000
Risk financing activities	12,942,573	44,838,264	(44,820,472)	12,960,365	5,701,553
Pollution remediation	-	282,000	-	282,000	282,000
<b>Total other long term debt</b>	<b>39,428,230</b>	<b>51,786,135</b>	<b>(51,792,387)</b>	<b>39,421,978</b>	<b>8,968,829</b>
<b>Governmental activity long-term liabilities</b>	<b>\$ 233,431,732</b>	<b>\$ 163,852,840</b>	<b>\$ (146,157,016)</b>	<b>\$ 251,127,556</b>	<b>\$ 25,680,189</b>
<b>Business-type activities:</b>					
Bonds payable:					
General obligation bonds and notes payable	\$ 52,451,044	\$ 5,615,191	\$ (8,583,479)	\$ 49,482,756	\$ 4,145,759
<b>Total bonds and notes payable</b>	<b>52,451,044</b>	<b>5,615,191</b>	<b>(8,583,479)</b>	<b>49,482,756</b>	<b>4,145,759</b>
<b>Business-type activity long-term liabilities</b>	<b>\$ 52,451,044</b>	<b>\$ 5,615,191</b>	<b>\$ (8,583,479)</b>	<b>\$ 49,482,756</b>	<b>\$ 4,145,759</b>

**Compensated absences**

The obligation represents the employee (vested and nonvested) compensated absences expected to be paid in the future, aggregating approximately \$16,242,000 as of June 30, 2009. This amount is recorded in the government wide statements, and paid out of the general fund.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### **Net pension obligation**

Governmental Accounting Standards Board Statement No. 27, "Accounting for Pensions by State and Local Governments" requires the City to accrue a net pension obligation. The amount at June 30, 2009 was approximately \$1,452,000. This amount is recorded in the government wide statements, and paid out of the general fund.

#### **Other Post Employment Obligation**

Governmental Accounting Standards Board Statement No. 45 "Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions" requires the City to accrue a net OPEB obligation. The amount at June 30, 2009 was approximately \$6,539,000. This amount is recorded in the government wide statements, and paid out of the general fund.

#### **Early Retirement**

The obligation represents the early retirement incentive payout for eligible teachers and administrators whose age and years of service total 80. Once eligible they receive annual stipend of \$3,000 over a 3-10 year period. The amount accrued has been calculated at the discounted present value of the expected future benefit. The amount recorded at June 30, 2009 is approximately \$1,480,000 on the government wide statements, and is paid out of the general fund.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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**Bonded indebtedness**

As of June 30, 2009, the outstanding general obligation bonded indebtedness of the City was as follows:

***Governmental Activities***

**General Obligation Debt**

Purpose	Interest Rate %	Amount
Capital improvement	4.00-4.50	\$ 3,402,652
Capital improvement	3.30-4.00	18,531,601
Capital improvement	3.00-4.00	8,835,000
Capital improvement	3.50-5.00	6,365,521
Capital improvement	3.50	2,888,000
Capital improvement	2.75-5.00	21,769,410
Capital improvement	4.00-5.00	6,852,233
Capital improvement	4.25-5.50	7,326,490
Capital improvement	4.25-5.75	15,148,296
Capital improvement	3.00-5.00	15,780,000
Capital improvement	4.00-5.00	27,500,000
Capital improvement	2.50-4.00	55,312,209
Capital improvement	3.00-5.00	17,037,600
		<u>\$ 206,749,012</u>

**Capital Lease**

Property and equipment with a carrying value at June 30, 2009 of approximately \$655,000 and accumulated depreciation of \$200,000 is being acquired under capital lease arrangements. Future minimum payments under capital lease arrangements are as follows:

Fiscal Year	Amount
2010	\$ 110,820
2011	110,820
2012	110,820
2013	110,820
2014	83,115
<b>Total</b>	<u>526,395</u>
Less amount representing interest at 5.05%	59,244
<b>Total</b>	<u>\$ 467,151</u>

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

**Maritime Center Project Bonds**

Purpose	Interest Rate %	Amount
Maritime Center Project - Refunding G.O. Bonds, 1986 Series	6.95-7.20%	<u>\$ 1,178,707</u>

***Business-Type Activities***

**Enterprise Debt**

Purpose	Interest Rate %	Amount
Water Pollution Control Authority Bonds	2.75-6.50%	\$ 8,719,204
Water Pollution Control Authority Clean Water Fund Notes	2.00%	30,235,770
Parking Authority G.O. - Parking Fund	2.00-6.50%	<u>10,527,782</u>
		<u>\$ 49,482,756</u>

Long-term notes and bond obligations and compensated absences are expected to be repaid by future tax levies and grants available from the State. A summary of the Governmental Activities' long-term notes and bond principal maturities and related interest at June 30, 2009 is as follows:

Year Ended June 30,	General Obligation Debt	Maritime Center Project Debt	Total Interest Amount	Total Principal and Interest Amount
2010	\$ 16,384,723	\$ 326,637	\$ 9,392,840	\$ 26,104,200
2011	15,430,002	304,328	8,887,539	24,621,869
2012	16,266,130	283,552	8,246,030	24,795,712
2013	15,608,881	264,190	7,679,584	23,552,655
2014	15,922,176	-	5,771,515	21,693,691
2015-2019	61,287,626	-	20,819,081	82,106,707
2020-2024	44,467,440	-	9,494,078	53,961,518
Thereafter	21,382,034	-	1,887,594	23,269,628
	<u>\$ 206,749,012</u>	<u>\$ 1,178,707</u>	<u>\$ 72,178,262</u>	<u>\$ 280,105,980</u>

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

A summary of the City's business-type activities' long-term notes and bond principal maturities and related interest at June 30, 2009 is as follows:

Year Ended June 30,	WPCA Debt	Parking Authority Debt	Total Interest Amount	Total Principal and Interest Amount
2010	\$ 3,572,238	\$ 573,521	\$ 1,455,611	\$ 5,601,370
2011	3,626,838	558,644	1,323,761	5,509,243
2012	3,643,716	517,769	1,185,906	5,347,391
2013	3,741,944	520,074	1,047,912	5,309,930
2014	3,766,805	531,381	921,954	5,220,140
2015-2019	16,885,188	2,699,963	3,019,755	22,604,906
2020-2024	2,820,611	2,921,100	1,229,431	6,971,142
Thereafter	897,634	2,205,330	278,724	3,381,688
	<u>\$ 38,954,974</u>	<u>\$ 10,527,782</u>	<u>\$ 10,463,053</u>	<u>\$ 59,945,810</u>

**2009 General Obligation Bond – In-substance Defeasance**

On February 24, 2009, the City issued \$58,445,000 of general obligation bonds with interest rates ranging from 2.50% to 4.0% of which was used to advance refund portions of the outstanding principal amounts of the general obligation bonds of the City dated July 15, 2003, July 1, 2005, July 1, 2006, July 15, 2007, and July 1, 2008 (the "Refunding Bonds"). Of the net proceeds of \$64,138,000 (after payment of \$357,000 in underwriters fees and other costs), \$63,781,000 was placed in an irrevocable trust fund under an Escrow Agreement dated March 2009 between the City and the Escrow Holder. The Escrow Holder used the proceeds to purchase a portfolio of non-callable direct obligations of the United States of America ("Government Obligations"). The Government Obligations will have maturities and interest rates sufficient to pay principal and interest payments and redemption premiums on the Refunding Bonds on the date the payments are due.

The City advance refunded the above bonds to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$2,970,000, and a savings of \$3,156,000 between the old debt payments and the new debt payments.

The balance in the escrow was approximately \$58 million at June 30, 2009. The balance of the defeased bonds was approximately \$58 million at June 30, 2009. As a result, the refunded bonds are considered defeased and the liability has been removed from the basic financial statements.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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**2009 General Obligation Bond – In-substance Defeasance**

On May 26, 2009, the City issued \$18,320,000 of general obligation bonds with interest rates ranging from 3.0% to 5.0% of which was used to advance refund portions of the outstanding principal amounts of the general obligation bond of the City dated July 15, 2003, July 1, 2005, July 1, 2006, and July 15, 2007 (the “Refunding Bonds”). Of the net proceeds of \$19,881,000 (after payment of \$146,000 in underwriters fees and other costs), \$19,736,000 was placed in an irrevocable trust fund under an Escrow Agreement dated June, 2009 between the City and the Escrow Holder. The Escrow Holder used the proceeds to purchase a portfolio of non-callable direct obligations of the United States of America (“Government Obligations”). The Government Obligations will have maturities and interest rates sufficient to pay principal and interest payments and redemption premiums on the Refunding Bonds on the date the payments are due.

The City advance refunded the above bonds to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$429,000, and a savings of \$459,000 between the old debt payments and the new debt payments.

The balance in the escrow was approximately \$18.3 at June 30, 2009. The balance of the defeased bonds was approximately \$18.4 million at June 30, 2009. As a result, the refunded bonds are considered defeased and the liability has been removed from the basic financial statements.

**In-Substance Defeasance – Prior Years**

In prior years, the City has defeased various bond issues by creating separate irrevocable trust funds. New debt has been issued and the proceeds have been used to purchase U.S. government securities that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt has been considered defeased and therefore removed as a liability from the City’s government-wide financial statements. As of June 30, 2009, the amount of defeased debt outstanding, but removed from the City’s government-wide financial statements, is as follows:

2005 Refunding	\$ 21,560,000
2008 Refunding	15,975,000
	<u>\$ 37,535,000</u>

**School Bond Reimbursements**

The State of Connecticut reimburses the City for eligible principal and interest costs of the portion of the capital improvement bond issue used for school construction. The amount of such reimbursement for the year ended June 30, 2009 was approximately \$112,000. Additional principal and interest payments aggregating approximately \$258,000 are expected to be received through the bonds’ maturity dates.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### Authorized but unissued bonds

Under regulations issued by the Internal Revenue Service, effective March 2, 1992, in order for capital projects to be funded through tax-exempt debt, all projects must be appropriated and designated as being funded through debt prior to any expenditures on these projects.

The City has authorized but unissued bonds relating to capital projects at June 30, 2009 as follows:

General purpose	\$	15,288,000
Schools		5,609,361
Sewer		54,235,000
Urban Renewal		11,820,000
<b>Total</b>	<b>\$</b>	<b><u>86,952,361</u></b>

#### **Legal Debt Limit**

The City's indebtedness (including authorized but not unissued bonds), net of principal reimbursements expected from the state, does not exceed the legal debt limitation as required by the Connecticut General Statutes as reflected in the following schedule:

<u>Category</u>	<u>Debt Limit</u>	<u>Indebtedness</u>	<u>Balance</u>
General purpose	\$ 531,118,444	\$ 120,775,294	\$ 410,343,150
Pension	\$ 708,157,926	\$ -	\$ 708,157,926
Schools	\$ 1,062,236,888	\$ 135,543,197	\$ 926,693,691
Sewers	\$ 885,197,407	\$ 93,189,974	\$ 792,007,433
Urban renewal	\$ 767,171,086	\$ 20,468,515	\$ 746,702,571

The total overall statutory debt limit for the City is equal to seven times annual receipts from taxation, or \$1,652,368,493.

#### **Subsequent Event**

On July 1, 2009, the City issued \$18,700,000 of general obligation bonds to finance certain capital projects. The bonds will mature through 2029 with interest from 2.25% to 4.250%.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

**Capital Projects**

A summary of the uncompleted capital projects of the City at June 30, 2009 follows:

Project	Project Authorizations (a)	Expenditures		Unexpended Authorization Balances
		Fiscal 2009 (b)	Cumulative (c)	
Department of Public Works:				
Sanitary Sewers	\$ 17,087,422	\$ 24,882	\$ 4,123,700	\$ 12,963,722
Drainage	8,498,904	1,455,017	2,564,846	5,934,058
Roads and Highways	22,184,119	1,822,274	16,770,189	5,413,930
Clean Water	45,000,000	288,825	288,825	44,711,175
Other	27,455,800	447,794	27,314,975	140,825
Fire Department	2,031,000	336,824	1,432,927	598,073
Police Department	102,000	81,459	81,459	20,541
Parks and Recreation	28,241,970	2,429,011	24,610,463	3,631,507
Board of Education	163,549,329	1,392,256	153,229,287	10,320,042
Redevelopment Agency	40,762,588	6,869,257	17,046,474	23,716,114
Traffic and Parking	4,282,072	182,371	1,675,963	2,606,109
	<u>\$ 359,195,204</u>	<u>\$ 15,329,970</u>	<u>\$ 249,139,108</u>	<u>\$ 110,056,096</u>

- (a) Represents cumulative Capital Budgets for projects that remain open at June 30, 2009.
- (b) Represents current year expenditures for projects that were open at June 30, 2009.
- (c) Represents aggregate expenditures for projects that were open at June 30, 2009.

Based on the latest estimates of costs to complete the projects, the City does not anticipate the necessity to increase the related authorizations.

**Note 8. Commitments and Contingencies**

The City is a defendant in various lawsuits including personal injury, property damage, civil rights violations and other miscellaneous claims. For certain of these cases, where it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated, a loss contingency has been accrued in the Internal Service Fund for approximately \$555,000. Based upon the advice of the City Corporation Counsel, management believes that the ultimate resolution of these matters will not have a material adverse effect on the financial statements of the City.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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**Note 9. Employee Retirement Plans**

**Employee Pension Plan**

**Plan Descriptions**

The City is the administrator of four separate single-employer defined benefit pension plans that were established to provide pension benefits for its police, firefighters, food service, and other full-time employees other than teachers. The plans are considered to be part of the City's financial reporting entity and are included in the City's basic financial statements as pension trust funds. Administrative fees are paid through the plans. The plans do not issue separate, stand-alone, financial reports. For the year ended June 30, 2009 the actuarial valuation date utilized was July 1, 2008.

At the last actuarial valuation date, July 1, 2008, membership consisted of:

	<u>Police</u>	<u>Fire</u>	<u>Employees</u>	<u>Food Service</u>
Retirees, disabled members and beneficiaries currently receiving benefits	158	145	581	29
Terminated employees entitled to benefits but not yet receiving them	-	-	107	6
Active members	116	115	664	59
Drop members	38	16	-	-
	<u>312</u>	<u>276</u>	<u>1,352</u>	<u>94</u>

**Police Benefit Fund**

The City of Norwalk Police Benefit Fund provides retirement benefits as well as death and disability benefits. Benefits vest after 10 years of service. Members who retire after age 48 with 20 years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5 percent of final average salary, for each year of service (maximum benefit of 100% of base salary plus worker's compensation). Benefits being paid to retired members are increased 1.5 percent per year beginning at age 62. For retirements after July 1, 1998, the annual increase may begin at age 55. At the member's death, the benefit is payable to the surviving spouse for the spouse's lifetime, provided the spouse does not remarry, or the member is not married, the accrued benefit at death is payable to any children until they reach age 16.

Police employees are required to contribute 8 percent of their base pay to the Fund. If a police officer leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its Police employees. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. The City's payroll for employees covered by the Police Benefit Fund for the year ended June 30, 2009 was approximately \$7,837,000.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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#### **Fire Benefit Fund**

The City of Norwalk Fire Benefit Fund provides retirement benefits as well as death and disability benefits. Benefits vest after 10 years of service. Members who retire after age 48 with 20 years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5 percent of final average salary, for each year of service (maximum benefit of 75% of final average salary). Benefits being paid to retired members are increased 1.5 percent per year beginning at age 62. For retirements after July 1, 1998, the annual increase may begin at age 55. At the member's death, the benefit is payable to the surviving spouse for the spouse's lifetime, provided the spouse does not remarry, or the benefit is payable to any children until they reach the age of 18.

Firefighters are required to contribute 8 percent of their base pay to the Fund. If a firefighter leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its firefighters. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. The City's payroll for employees covered by the Fire Benefit Fund for the year ended June 30, 2009 was approximately \$7,849,000.

#### **Employees' Pension Plan**

The Norwalk City Employees' Pension Plan provides retirement benefits as well as death and disability benefits. Benefits vest after 5 years of service. Members who retire after age 55 with 10 years of services or after age 62 with 5 years of service are entitled to an annual retirement benefit, payable monthly for life (with 60 months guaranteed), in an amount equal to 2 percent of final average salary, for each year of service (maximum 35 years). Benefits being paid to retired members are increased 1.5 percent per year.

Members are required to contribute 3.75 percent of their base pay to the Plan. If a member leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its members. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. The City's payroll for employees covered by the Employees' Pension Plan for the year ended June 30, 2009 was approximately \$34,753,000.

#### **Food Service Employees' Pension Plan**

The City of Norwalk Food Service Employees' Pension Plan provides retirement benefits as well as death benefits. Benefits vest after 5 years of service. Members who retire after age 55 with 10 years of service or after age 65 with 5 years of service are entitled to an annual retirement benefit, payable monthly for life (with 60 months guaranteed), in an amount equal to 1.5 percent of final salary times years and months of credited service.

## CITY OF NORWALK, CONNECTICUT

### NOTES TO FINANCIAL STATEMENTS, Continued June 30, 2009

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Food service employees are required to contribute 3.0 percent of their base pay to the Plan (maximum 30 years or age 70 with 5 years). If an employee leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its Food Service employees. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. The City's payroll for employees covered by the Food Service Employees' Pension Plan for the year ended June 30, 2009 was approximately \$837,000.

#### **Total Payroll**

Total payroll for the City for the year ended June 30, 2009 was \$162,290,000 of which approximately \$51,276,000 was covered under various pension plans described above.

#### **Connecticut State Teachers' Retirement System**

The faculty and professional personnel of the Board of Education participate in a contributory defined benefit plan, established under Chapter 167a of the Connecticut General Statutes, which is administered by the Connecticut State Teachers' Retirement Board. A teacher is eligible to receive normal retirement benefits if he or she has attained age sixty and has accumulated twenty years of credited service in the public schools of Connecticut or has attained any age and has accumulated thirty-five years of credited service, at least twenty-five of which are service in the public schools of Connecticut. The State of Connecticut Teacher Retirement System is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained in writing to the State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106.

Certain part-time and full-time certified teachers are eligible to participate in the plan and are required to contribute 7.25% of their annual earnings to the plan. The City does not and is not legally responsible to contribute to the plan.

The State of Connecticut contributes based on actuarially determined amounts. The funding level was determined based on an actuarial valuation of the plan as a whole, which does not provide actuarial information on an individual city basis.

In addition, the City has recognized revenues and expenditures for on-behalf payments for pension contributions paid directly to the Connecticut State Teachers' Retirement System by the State of Connecticut. Such on-behalf payments were approximately \$12,001,000 for the year ended June 30, 2009.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

The City's annual pension cost and net pension obligation (asset) to the Plans for the year ended June 30, 2009 were as follows:

	Employees'	Police	Fire	Food Service
Annual required contribution	\$ 832,452	\$ 1,267,867	\$ 62,744	\$ 74,182
Interest on net pension obligation	45,454	75,968	-	(6,075)
Adjustment to annual required contribution	(41,178)	(68,821)	-	5,504
Annual pension cost	836,728	1,275,014	62,744	73,611
Contributions made	863,067	1,267,867	62,744	74,182
Increase (decrease) in net pension obligation (asset)	(26,339)	7,147	-	(571)
Net pension obligation (asset), beginning of year	550,962	920,825	-	(73,641)
Net pension obligation (asset), end of year	\$ 524,623	\$ 927,972	\$ -	\$ (74,212)

**Three Year Trend Information**

	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)
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**Employees' Pension Plan**

June 30, 2007	\$ 1,287,660	104.4%	\$ 615,636
June 30, 2008	1,441,937	104.5%	550,962
June 30, 2009	836,728	103.1%	524,623

**Police Benefit Fund**

June 30, 2007	\$ 1,609,712	99.3%	\$ 911,770
June 30, 2008	1,614,530	99.4%	920,825
June 30, 2009	1,275,014	99.4%	927,972

**Firemans Benefit**

June 30, 2007	\$ 307,926	100%	\$ -
June 30, 2008	391,779	100%	-
June 30, 2009	62,744	100%	-

**Food Service Plan**

June 30, 2007	\$ 87,899	101.0%	\$ (72,917)
June 30, 2008	66,361	101.1%	(73,641)
June 30, 2009	73,611	100.8%	(74,212)

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Year Ended June 30,	Employees'		Police		Fire		Food Service	
	Annual Required Contribution	Percentage Contributed						
2009	\$ 832,452	103.7%	\$ 1,267,867	100.0%	\$ 62,744	100.0%	\$ 74,182	100.0%
2008	1,435,823	104.0%	1,605,475	100.0%	391,779	100.0%	67,085	100.0%
2007	1,279,680	105.0%	1,599,009	100.0%	307,926	100.0%	88,755	100.0%
2006	689,596	110.4%	1,240,000	100.0%	-	0.0%	77,967	260.6%
2005	911,816	109.1%	868,054	100.0%	-	0.0%	125,222	0%
2004	1,066,429	108.1%	896,104	100.0%	-	0.0%	130,611	97.3%

SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Valuation of Assets	Actuarial Accrued Liability (AAL) Entry Age	Unfunded/ (Overfunded) AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
<b>Police Benefit Fund</b>						
07/01/08	\$ 94,636,631	\$ 97,873,967	\$ 3,237,336	96.7%	\$ 7,836,642	41.3%
<b>Firemen's Benefit Fund</b>						
07/01/08	\$ 97,165,470	\$ 84,666,362	\$ (12,499,108)	114.8%	\$ 7,848,842	(159.2)%
<b>Employees' Pension Plan</b>						
07/01/08	\$ 184,115,610	\$ 164,871,892	\$ (19,243,718)	111.7%	\$34,753,304	(55.4)%
<b>Food Service Employees' Pension Plan</b>						
07/01/08	\$ 1,579,233	\$ 2,025,521	\$ 446,288	78.0%	\$ 837,065	53.3%

Historical Trend Information – The schedules of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, present multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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Additional information as of the latest actuarial valuations follows:

	Employees' Pension Plan	Police Benefit Fund	Firemens' Benefit Fund	Food Service Pension Plan
Valuation date	7/1/08	7/1/08	7/1/08	7/1/08
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level Percent	Level Percent	Level Percent	Level Percent
Remaining amortization period	20 years Closed	20 years Closed	20 years Closed	20 years Closed
Asset valuation method	Investment gains/losses recognized over 5 years	Investment gains/losses recognized over 5 years	Investment gains/losses recognized over 5 years	Investment gains/losses recognized over 5 years
Actuarial assumptions:				
Investment rate of return	8.25%	8.25%	8.25%	8.25%
Projected salary increases	4.0%	4.0%	4.0%	4.0%
Cost of living adjustments	1.5%	1.5%	1.5%	0.0%

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

TRUST FUNDS  
SCHEDULE OF PLAN NET ASSETS  
June 30, 2009

	Pension Trust Funds					Total
	Employees Pension Plan	Fire Benefit Fund	Police Benefit Fund	Food Service Employees' Fund	OPEB Trust Fund	
<b>ASSETS</b>						
Cash and cash equivalents	\$ 11,834,469	\$ 6,281,905	\$ 6,175,322	\$ 98,450	\$ 2,724,949	\$ 27,115,095
Investments, at fair value:						
U.S. Government Agency	2,292,788	1,207,844	1,183,799	20,448	-	4,704,879
U.S. Government Securities	2,722,530	1,434,233	1,405,682	24,280	6,086,312	11,673,037
Corporate Bonds	1,962,930	1,034,074	1,013,489	17,506	-	4,027,999
Common and Preferred						
Equities	27,471,255	14,471,900	14,183,804	245,003	-	56,371,962
Mutual Funds	23,166,104	12,189,099	11,956,046	206,366	-	47,517,615
Hedge/alternative investments	35,905,344	18,914,991	18,538,446	320,223	-	73,679,004
Commingled funds	26,859,194	14,149,465	13,867,788	239,545	-	55,115,992
Index Funds	5,254,476	2,768,066	2,712,962	48,862	-	10,784,366
Accrued Income	991,266	522,201	511,804	8,841	-	2,034,112
Security lending transactions	5,428,498	2,859,504	2,802,608	48,412	-	11,139,022
<b>Total assets</b>	<b>143,888,854</b>	<b>75,833,282</b>	<b>74,351,750</b>	<b>1,277,936</b>	<b>8,811,261</b>	<b>304,163,083</b>
<b>LIABILITIES</b>						
Security lending transactions	5,428,498	2,859,504	2,802,608	48,412	-	11,139,022
Accounts payable	-	-	-	-	992,303	992,303
<b>Total liabilities</b>	<b>5,428,498</b>	<b>2,859,504</b>	<b>2,802,608</b>	<b>48,412</b>	<b>992,303</b>	<b>12,131,325</b>
<b>Net Assets Held in Trust for</b>						
<b>Pension Benefits</b>	<b>\$ 138,460,356</b>	<b>\$ 72,973,778</b>	<b>\$ 71,549,142</b>	<b>\$ 1,229,524</b>	<b>\$ 7,818,958</b>	<b>\$ 292,031,758</b>

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

**SCHEDULE OF CHANGES IN PLAN NET ASSETS**  
**Year Ended June 30, 2009**

	Pension Trust Funds				OPEB Trust Fund	Total Trust Funds
	Employees Pension Plan	Fire Benefit Fund	Police Benefit Fund	Food Service Employees' Fund		
<b>Addition</b>						
Contributions						
Employer	\$ 863,067	\$ 62,744	\$ 1,267,867	\$ 74,182	\$ 12,945,139	\$ 15,212,999
Plan members	1,210,646	620,040	655,527	23,485	-	2,509,698
<b>Total contributions</b>	<b>2,073,713</b>	<b>682,784</b>	<b>1,923,394</b>	<b>97,667</b>	<b>12,945,139</b>	<b>17,722,697</b>
Investment Income						
Interest and dividends	3,797,376	2,004,346	1,956,281	32,946	1,467,926	9,258,875
Net depreciation in fair value of investments	(40,013,879)	(21,163,094)	(20,579,843)	(334,342)	-	(82,091,158)
Investment expense (loss)	(436,293)	(230,493)	(224,524)	(3,747)	-	(895,057)
<b>Net investment income (loss)</b>	<b>(36,652,796)</b>	<b>(19,389,241)</b>	<b>(18,848,086)</b>	<b>(305,143)</b>	<b>1,467,926</b>	<b>(73,727,340)</b>
Securities lending transaction income	95,647	50,383	49,381	853	-	196,264
Securities lending transaction expense	(69,386)	(36,550)	(35,822)	(619)	-	(142,377)
<b>Net investment income- securities lending</b>	<b>26,261</b>	<b>13,833</b>	<b>13,559</b>	<b>234</b>	<b>-</b>	<b>53,887</b>
<b>Deductions</b>						
Benefits paid	9,312,947	4,622,631	5,280,542	108,478	8,721,543	28,046,141
General and administrative	22,795	3,918	27,570	3,499	285,457	343,239
<b>Total deductions</b>	<b>9,335,742</b>	<b>4,626,549</b>	<b>5,308,112</b>	<b>111,977</b>	<b>9,007,000</b>	<b>28,389,380</b>
<b>Net (decrease) increase</b>	<b>(43,888,564)</b>	<b>(23,319,173)</b>	<b>(22,219,245)</b>	<b>(319,219)</b>	<b>5,406,065</b>	<b>(84,340,136)</b>
<b>Net Assets Held in Trust for</b>						
<b>Pension Benefits</b>						
Beginning of year	182,348,920	96,292,951	93,768,387	1,548,743	2,412,893	376,371,894
End of year	\$ 138,460,356	\$ 72,973,778	\$ 71,549,142	\$ 1,229,524	\$ 7,818,958	\$ 292,031,758

CITY OF NORWALK, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS, Continued  
June 30, 2009

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**Securities Lending Transactions**

State statutes and the City of Norwalk Pension Board (the "Board"), on behalf of the Plans, has authorized the Plans to enter into agreements with The Northern Trust Company ("Northern Trust") for the lending of the Plans' securities for predetermined times and fees, for collateral that may include cash, U.S. government securities and irrevocable letters of credit.

During the year ended June 30, 2009, Northern Trust loaned securities held by Northern Trust, as a custodian, and received United States dollar cash and U.S. securities as collateral. Northern Trust did not have the ability to pledge or sell collateral securities absent a borrower default. Borrowers were required to put up collateral for each loan equal to: (i) in the case of loaned securities denominated in United States dollars or whose primary trading value was in the United States, 102 percent of the fair market value of the loaned securities; and (ii) in the case of loaned securities not denominated in United States dollars or whose primary trading market was not in the United States, 105 percent of the fair market value of the loaned securities. The market value held and market value of securities on loan for the Plans as of June 30, 2009 were \$10,793,305, as follows:

<u>Collateral Type</u>	<u>Market Value June 30, 2009</u>	<u>Collateral Value June 30, 2009</u>	<u>Collateral Percentage</u>
Cash	\$ 10,793,095	\$ 11,139,023	103%
Non-cash	210	-	- %
	<u>\$ 10,793,305</u>	<u>\$ 11,139,023</u>	

The Board did not impose any restrictions during the year on the amount of loans that Northern Trust made on their behalf. There were no failures by any borrowers to return the loaned securities or pay distributions thereon during the year. Moreover, there were no losses during the year resulting from a default of the borrowers or Northern Trust. Northern Trust is contractually obligated to indemnify the Plans for a borrower's failure to return the securities or make the distributions as a result of Northern Trust's failure to make a reasoned determination of creditworthiness of the borrower, its failure to demand adequate and appropriate collateral on a prompt and timely basis, or its failure to perform its duties and responsibilities under the agreement and applicable law.

Cash collateral has been placed in investments that generally match the maturities of the secured loans. The Plans do not have any credit risk on the securities lending transactions as of June 30, 2009.

**Note 10. Other Postemployment Benefits**

**Post retirement benefits**

The City provides post-retirement benefits for certain employees for current and future health and life insurance benefit expenses through a single-employer defined benefit plan. An annual actuarial valuation is made to determine whether the contributions are sufficient to meet the plan obligations. The latest actuarial valuation was made July 1, 2007. The post-retirement plan does not issue stand-alone financial reports.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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From an accrual accounting perspective, the cost of post-employment healthcare benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in the future year when it will be paid. In adopting the requirements of GASB Statement No. 45 during the year ended June 30, 2008, the City recognizes the cost of post-employment healthcare in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the City's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, commencing with the 2008 liability.

The contribution requirements of plan members and the City are established and may be amended by the City. The City determines the required contribution using the Projected Unit Credit Method.

Membership in the plan consisted of the following at July 1, 2007, the date of the last actuarial valuation.

Retirees and beneficiaries receiving benefits	1,242
Active plan members	1,944
<b>Total</b>	<u>3,186</u>

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation was as follows:

<u>Fiscal Year Ending</u>	<u>Annual OPEB Cost</u>	<u>Employer Contributions</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
6/30/09	\$ 15,378,023	\$ 12,945,139	84.2%	\$ 6,538,514

OPEB Obligation

Annual required contribution	\$ 15,293,300
Interest on net OPEB obligation	338,714
Adjustments to ARC	(253,991)
Annual OPEB cost	<u>15,378,023</u>
Contributions made	<u>12,945,139</u>
Increase in net OPEB liability	2,432,884
Net OPEB obligation, beginning of year	4,105,630
Net OPEB obligation, end of year	<u>\$ 6,538,514</u>

The City's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The schedule of funding progress is as follows:

*Actuarial Valuation Date	Actuarial Value of Assets (a)	Accrued Liability (b)	Unfunded Accrued Liability (UAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (C)	UAL as a Percentage of Covered Payroll ((b-a)/c)
07/01/2007	\$ -	\$ 187,893,000	\$ 187,893,000	0%	N/A	N/A

\* Valuations was based on 7/1/2007 amounts, as such there were no trust fund assets.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The information presented was determined as part of the actuarial valuation. Additional information as of the last actuarial valuations follows:

Valuation Date:	July 1, 2007
Actuarial Cost Method:	Projected Unit Credit
Asset Valuation Method:	Market Value
Amortization Method:	Level percent
Remaining Amortization Period	30 Years Decreasing
Actuarial Assumptions:	
Investment rate of return	8.25%
Inflation rate	5.0%

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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Health cost trend rates

Annual increases in premium for retired medical and prescription drug benefits are assumed to be as follows:

<u>Year After Valuation Date</u>	<u>Increase</u>
1	9%
2	8%
3	7%
4	6%
5	5%
6	5%
7 or more	5%

**Note 11. Risk Management**

The City is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions for public officials and law enforcement; medical malpractice for the health department's physicians; injuries to employees; and natural disasters. The City purchases commercial property, boiler and machinery insurance for losses in excess of \$50,000 to the City's real estate, third party liability insurance up to \$12,000,000 for claims above a \$500,000 self-insured retention. The City and the Board of Education is self-insured for its medical, dental, workers' compensation and heart and hypertension. The City has opted to manage certain of its risks internally and has set aside assets for claim settlement in its Internal Service Fund. The Internal Service Fund services employee health, workers' compensation, general and automobile liability claims for risk of loss.

All departments of the City participate in the program and make payments to the Internal Service Fund based on estimates of the amount needed to provide for normal occurrence of claims.

Board of Education employees are covered under two health plans for which the Board of Education pays minimum premiums to plan administrators. Both these plans have been determined to be self-insured. Amounts are paid from the General Fund each year to the Internal Service Fund based upon historical cost information adjusted over a reasonable period of time so that Internal Service Fund revenues and expenses are approximately equal. The plan administrators process claims for payment on behalf of the Fund. All other City employees are covered under the City health plan. The General Fund is charged an amount for the City plan each fiscal year by the Internal Service Fund based upon historical cost information adjusted over a reasonable period of time so that Internal Service Fund revenues and expenses are approximately equal. The Internal Service Fund uses these funds to settle all claims. All City plans are self-insured.

Claims and expenses and liabilities are reported when it is probable that a liability has been incurred at the date of the financial statements and the amount of that loss can be reasonably estimated. Liabilities calculated by actuarial valuations include amounts for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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The City is a defendant in a significant number of lawsuits. At June 30, 2009, approximately \$555,000 represents losses for which the lowest amount in a range of probable losses has been included in accrued claims because no amount within that range is a better estimate of loss.

Changes in the balances of claim liabilities during the past two years are as follows:

Fiscal Year Ended	Claims Payable July 1	Claims and Changes in Estimates	Claims Paid	Claims Payable June 30
2008	\$ 15,618,242	\$ 35,779,137	\$ 38,454,806	\$ 12,942,573
2009	12,942,573	44,838,264	44,820,472	12,960,365

**Note 12. Pronouncements Issued, Not Yet Effective**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to June 30, 2009 that have effective dates that may impact future financial presentations. Management is currently assessing the impact, if any, that the adoption of these standards will have on future financial statements of the City.

- ◆ GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. The statement requires that all intangible assets not specifically excluded by its scope provisions be classified as capital assets. The statement also provides authoritative guidance that specifically addresses the nature of these intangible assets.
  
- ◆ GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments* will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. The statement is intended to improve how state and local governments report information about derivative instruments – financial arrangements used by governments to manage specific risks or make investments – in their financial statements.
  
- ◆ GASB Statement Number 54, *Fund Balance Reporting and Governmental Fund Type Definitions* will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. This statement establishes accounting and financial reporting standards for all governments that report governmental funds. This statement establishes the criteria for classifying fund balances into specifically defined classifications and clarifies definitions for governmental fund types. The implementation of this statement will result in changes to the classification of fund balances in the City's governmental funds.

**CITY OF NORWALK, CONNECTICUT**

**NOTES TO FINANCIAL STATEMENTS, Continued**  
**June 30, 2009**

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- ♦ GASB Statement Number 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards* will be implemented by the City as required by the GASB during the fiscal year ending June 30, 2010. This Statement establishes accounting and financial reporting standards for related party transactions, subsequent events, and going concern considerations for all state and local governments. The implementation of this statement will not result in any change to the financial statements.

**Required Supplementary  
Information**



CITY OF NORWALK, CONNECTICUT

REQUIRED SUPPLEMENTARY INFORMATION  
June 30, 2009

SCHEDULE OF FUNDING PROGRESS - PENSION TRUST

Actuarial Valuation Date*	Actuarial Valuation of Assets	Actuarial Accrued Liability (AAL) Entry Age	Unfunded/ (Overfunded) AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
<b>Police Benefit Fund</b>						
07/01/03	\$ 74,948,330	\$ 69,630,928	\$ (5,317,402)	107.6%	N/A	N/A
07/01/04	76,806,221	78,823,046	2,016,825	97.4%	9,293,105	21.7%
07/01/05	76,869,181	83,468,237	6,599,056	92.1%	N/A	N/A
07/01/06	79,834,138	88,299,719	8,465,581	90.4%	8,540,939	99.1%
07/01/07	87,569,890	91,603,735	4,033,845	95.6%	8,277,467	48.7%
07/01/08	94,636,631	97,873,967	3,237,336	96.7%	7,836,642	41.3%
<b>Firemen's Benefit Fund</b>						
07/01/03	\$ 82,059,876	\$ 66,595,816	\$ (15,464,060)	123.2%	N/A	N/A
07/01/04	82,164,555	70,026,745	(12,137,810)	117.3%	7,685,894	(157.9)%
07/01/05	80,821,609	73,211,471	(7,610,138)	110.4%	N/A	N/A
07/01/06	82,627,288	77,092,528	(5,534,760)	107.2%	8,375,411	(66.1)%
07/01/07	90,083,675	80,272,989	(9,810,686)	112.2%	7,336,833	(133.7)%
07/01/08	97,165,470	84,666,362	(12,499,108)	114.8%	7,848,842	(159.2)%
<b>Employees' Pension Plan</b>						
07/01/03	\$ 152,500,555	\$ 129,823,339	\$ (22,677,216)	117.5%	N/A	N/A
07/01/04	153,970,435	134,895,112	(19,075,323)	114.1%	29,953,928	(63.7)%
07/01/05	152,687,018	141,633,432	(11,053,586)	107.8%	N/A	N/A
07/01/06	156,760,853	145,771,482	(10,989,371)	107.5%	33,335,431	(33.0)%
07/01/07	170,882,599	151,182,524	(19,700,075)	113.0%	34,353,200	(57.3)%
07/01/08	184,115,610	164,871,892	(19,243,718)	111.7%	34,753,304	(55.4)%
<b>Food Service Employees' Pension Plan</b>						
07/01/03	\$ 831,369	\$ 1,414,442	\$ 583,073	58.8%	N/A	N/A
07/01/04	967,991	1,417,698	449,707	68.3%	694,888	64.7%
07/01/05	977,739	1,546,526	568,787	63.2%	N/A	N/A
07/01/06	1,217,225	1,546,368	329,143	78.7%	620,707	53.0%
07/01/07	1,417,238	1,617,325	200,087	87.6%	843,602	23.7%
07/01/08	1,579,233	2,025,521	446,288	78.0%	837,065	53.3%

\* Subsequent to the most recent valuation date, certain economic events have had a significant adverse impact on investment portfolios. As such, these market downturns may have a significant effect on the funded ratio and on future required contributions.

CITY OF NORWALK, CONNECTICUT

REQUIRED SUPPLEMENTARY INFORMATION, Continued  
 June 30, 2009

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**SCHEDULE OF FUNDING PROGRESS - OPEB**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Accrued Liability (b)	Unfunded Accrued Liability (UAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (C)	UAL as a Percentage of Covered Payroll ((b-a)/c)
07/01/2005	\$ -	\$ 152,654,000	\$ 152,654,000	0%	N/A	N/A
07/01/2007	\$ -	\$ 187,893,000	\$ 187,893,000	0%	N/A	N/A

**SUPPLEMENTARY AND COMBINING  
FUND STATEMENTS AND SCHEDULES**



**General Fund**

## **General Fund**

The General Fund is used to account for resources traditionally associated with a government which are not required legally or by sound financial management to be accounted for in another fund.

CITY OF NORWALK, CONNECTICUT

SCHEDULE OF GENERAL FUND REVENUES - BUDGETARY BASIS -  
BUDGET AND ACTUAL

For the Year Ended June 30, 2009

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
<b>TAXES, INTEREST AND LIEN FEES</b>				
Property Taxes	\$ 236,412,736	\$ 236,412,736	\$ 234,696,896	\$ (1,715,840)
Interest and liens	1,571,300	1,571,300	1,619,784	48,484
<b>Total taxes, interest and lien fees</b>	<b>237,984,036</b>	<b>237,984,036</b>	<b>236,316,680</b>	<b>(1,667,356)</b>
<b>INTERGOVERNMENTAL</b>				
State grants in aid - general	6,128,201	6,137,845	6,004,318	(133,527)
State grants in aid - Board of Education	10,653,169	10,653,169	10,378,842	(274,327)
Other grants	190,000	190,000	658,207	468,207
<b>Total intergovernmental</b>	<b>16,971,370</b>	<b>16,981,014</b>	<b>17,041,367</b>	<b>60,353</b>
<b>LICENSES, PERMITS, FEES AND OTHER</b>				
Building inspections and permits	2,062,000	2,062,000	1,919,539	(142,461)
Health Department inspection fees	269,000	269,000	254,607	(14,393)
Police Department permits	2,450	2,450	1,903	(547)
Public Works licenses, permits and service charges	249,884	249,884	215,915	(33,969)
Planning and zoning permits	195,650	195,650	162,785	(32,865)
Town Clerk fees and permits	6,010,900	6,010,900	2,736,416	(3,274,484)
Police Department service charges	521,450	564,305	415,797	(148,508)
Other service charges and fees	1,674,340	1,803,310	1,984,332	181,022
Rental income	312,667	312,667	299,310	(13,357)
Recreation and Parks Commission	940,387	943,298	897,524	(45,774)
Health Department nursing fees	315,500	315,500	304,684	(10,816)
<b>Total licenses, permits, fees and other</b>	<b>12,554,228</b>	<b>12,728,964</b>	<b>9,192,812</b>	<b>(3,536,152)</b>
<b>INTEREST</b>				
Interest on investments	2,675,000	2,675,000	2,943,256	268,256
<b>Total interest</b>	<b>2,675,000</b>	<b>2,675,000</b>	<b>2,943,256</b>	<b>268,256</b>
<b>Total revenues</b>	<b>270,184,634</b>	<b>270,369,014</b>	<b>265,494,115</b>	<b>(4,874,899)</b>
<b>Total</b>	<b>\$ 270,184,634</b>	<b>\$ 270,369,014</b>	<b>\$ 265,494,115</b>	<b>\$ (4,874,899)</b>

**CITY OF NORWALK, CONNECTICUT**

**SCHEDULE OF GENERAL FUND EXPENDITURES, ENCUMBRANCES AND TRANSFERS OUT - BUDGETARY BASIS - BUDGET AND ACTUAL**

**For the Year Ended June 30, 2009**

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
<b>GENERAL GOVERNMENT</b>				
Mayor	\$ 204,852	\$ 203,201	\$ 201,695	\$ 1,506
City Clerk	359,163	396,181	388,895	7,286
Town Clerk	592,098	584,514	560,370	24,144
Legislative	19,405	16,573	11,733	4,840
Legal	863,775	840,050	803,673	36,377
Data Processing	1,288,890	1,291,630	1,240,191	51,439
Personnel & Labor Relations	524,838	587,672	493,436	94,236
Human Relations & Fair Rent	224,754	246,503	237,089	9,414
Youth Services	330,975	346,663	322,253	24,410
Registrar of Voters	322,028	390,316	383,001	7,315
Finance Director	182,550	348,973	318,747	30,226
Tax Assessor	736,685	1,374,801	612,804	761,997
Tax Collector	747,322	753,095	752,839	256
Accounting and Treasury	559,729	527,575	525,695	1,880
Management and budgets	326,710	293,355	280,604	12,751
Purchasing	262,494	262,124	255,919	6,205
Central Services	152,277	148,421	94,090	54,331
<b>Total general government</b>	<b>7,698,545</b>	<b>8,611,647</b>	<b>7,483,034</b>	<b>1,128,613</b>
<b>HEALTH AND WELFARE</b>	<b>2,227,682</b>	<b>2,306,417</b>	<b>2,239,340</b>	<b>67,077</b>
<b>COMMUNITY GRANTS</b>				
NEON	380,000	380,000	380,000	-
Transit District	462,187	462,187	462,187	-
Probate Court	33,495	33,495	33,495	-
Elder House	9,000	9,000	9,000	-
Senior Center	303,000	303,000	303,000	-
Sexual Assault Crisis Center	9,134	9,134	9,134	-
CT Counseling Centers	2,000	2,000	2,000	-
Harbor Commission	13,875	13,875	13,875	-
Housing Site Development Agency	102,215	102,215	102,215	-
Redevelopment Agency	133,296	135,203	135,203	-
Mid-Fairfield Guidance Center	13,750	13,750	13,750	-
Neighborhood Improvement	67,783	67,783	67,782	1

(Continued)

CITY OF NORWALK, CONNECTICUT

SCHEDULE OF GENERAL FUND EXPENDITURES, ENCUMBRANCES AND TRANSFERS OUT - BUDGETARY BASIS - BUDGET AND ACTUAL, Continued

For the Year Ended June 30, 2009

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
<b>COMMUNITY GRANTS, Continued</b>				
Americare Free Clinic	15,000	15,000	15,000	-
Human Services Council	13,000	13,000	13,000	-
NEON Summer Camp	138,000	138,000	138,000	-
NEON Headstart	915,000	915,000	915,000	-
Domestic Violence Center	5,000	5,000	5,000	-
Family & Children's Aid	36,329	36,329	36,329	-
SW CT Mental Health Board	14,628	14,628	14,629	(1)
School Based Health Centers	18,500	18,500	18,500	-
Summer Youth Employment	75,000	73,943	73,943	-
Children's Connection	16,000	16,000	16,000	-
Other	161,102	161,102	161,102	-
<b>Total community grants</b>	<b>2,937,294</b>	<b>2,938,144</b>	<b>2,938,144</b>	<b>-</b>
<b>EMPLOYEE BENEFITS</b>				
Insurance	6,780,150	6,780,150	6,780,150	-
Social Security	2,100,773	2,155,883	2,093,483	62,400
Worker's Compensation	242,460	242,460	242,460	-
Unemployment Compensation	59,892	131,951	90,481	41,470
Special Pensions	1,854	1,854	-	1,854
Police Pension	1,267,867	1,267,867	1,267,867	-
Fire Pension	62,744	62,744	62,744	-
City Pension	827,584	827,584	820,823	6,761
OPEB Contribution	11,310,659	11,310,659	11,310,659	-
Worker's Compensation Insurance	782,578	782,578	782,578	-
<b>Total employee benefits</b>	<b>23,436,561</b>	<b>23,563,730</b>	<b>23,451,245</b>	<b>112,485</b>
<b>PROTECTION OF PERSONS AND PROPERTY</b>				
Police Department	18,752,458	18,699,615	18,551,266	148,349
Fire Department	14,829,818	15,257,964	15,210,598	47,366
Planning and Zoning	1,053,448	1,087,002	1,073,235	13,767
Building Inspector	637,884	615,514	611,878	3,636
Dispatch and Emergency Mgmt Plan	2,036,417	1,977,569	1,943,718	33,851
<b>Total protection of persons and property</b>	<b>37,310,025</b>	<b>37,637,664</b>	<b>37,390,695</b>	<b>246,969</b>
<b>PUBLIC WORKS</b>				
Public Works	16,672,063	18,056,767	17,325,903	730,864

(Continued)

CITY OF NORWALK, CONNECTICUT

SCHEDULE OF GENERAL FUND EXPENDITURES, ENCUMBRANCES AND  
 TRANSFERS OUT - BUDGETARY BASIS - BUDGET AND ACTUAL, Continued

For the Year Ended June 30, 2009

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
<b>EDUCATION</b>				
Public Schools	148,218,925	148,380,220	148,078,159	302,061
<b>RECREATION, ARTS AND CULTURE</b>				
Recreation and Parks	3,814,416	3,825,708	3,815,180	10,528
Library	3,601,674	3,547,481	3,547,481	-
Historical Commission	292,181	319,547	286,097	33,450
<b>Total recreations, arts and culture</b>	<b>7,708,271</b>	<b>7,692,736</b>	<b>7,648,758</b>	<b>43,978</b>
<b>CONTINGENCY</b>	<b>1,694,806</b>	<b>513,775</b>	<b>-</b>	<b>513,775</b>
<b>DEBT SERVICE</b>	<b>25,697,411</b>	<b>25,697,411</b>	<b>25,697,411</b>	<b>-</b>
<b>ORGANIZATIONAL MEMBERSHIPS</b>	<b>83,051</b>	<b>84,052</b>	<b>84,052</b>	<b>-</b>
<b>Total</b>	<b>\$ 273,684,634</b>	<b>\$ 275,482,563</b>	<b>\$ 272,336,741</b>	<b>\$ 3,145,822</b>

**Nonmajor  
Governmental Funds**

## **Nonmajor Governmental Funds**

### ***Special Revenue Funds***

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Maritime Center Fund** - This fund is used to account for revenue which is received from the Maritime Center at Norwalk, Inc., and expenditures which are restricted for Maritime Center use.

**School Lunch Fund** - This fund is used to account for the revenues and expenditures of the school program. Revenues consist of sales of food, federal and state government subsidies, and donations.

**C.D.B.G. Fund** - This fund is used to account for the revenues and expenditures under the Federal Community Development Block Grant Program.

**Board of Education Grants** - This fund is used to account for grants received for educational purposes

**Health Care Grants** - This fund is used to account for grants received for Health Care purposes.

**Other Programs Fund** - This fund is used to account for educational related and grant activities.

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CITY OF NORWALK, CONNECTICUT

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS

June 30, 2009

	Special Revenue			
	Maritime Center Authority	School Lunch	Community Development Block Grant	Board of Education Grants
<b>ASSETS</b>				
Cash and cash equivalents	\$ 8,992	\$ -	\$ 2,637	\$ 663,480
Investments	-	-	-	520,050
Intergovernmental receivables	-	343,715	-	185,210
Other receivables	-	-	-	435,753
Inventories	-	20,701	-	-
<b>Total assets</b>	<b>\$ 8,992</b>	<b>\$ 364,416</b>	<b>\$ 2,637</b>	<b>\$ 1,804,493</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities</b>				
Accounts payable and accrued liabilities	\$ -	\$ 364,416	\$ -	\$ 819,407
Unearned revenue	-	-	-	984,191
<b>Total liabilities</b>	<b>-</b>	<b>364,416</b>	<b>-</b>	<b>1,803,598</b>
<b>Fund Balances</b>				
Unreserved, undesignated	8,992	-	2,637	895
<b>Total fund balances</b>	<b>8,992</b>	<b>-</b>	<b>2,637</b>	<b>895</b>
<b>Total liabilities and fund balances</b>	<b>\$ 8,992</b>	<b>\$ 364,416</b>	<b>\$ 2,637</b>	<b>\$ 1,804,493</b>

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Special Revenue

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	Healthcare Grants	Other Programs	Totals
\$	314,932	\$ 1,685,636	\$ 2,675,677
	-	1,451,411	1,971,461
	268,391	-	797,316
	-	5,656	441,409
	-	-	20,701
<b>\$</b>	<b>583,323</b>	<b>\$ 3,142,703</b>	<b>\$ 5,906,564</b>

\$	293,214	\$ 1,928,714	\$ 3,405,751
	288,813	-	1,273,004
	582,027	1,928,714	4,678,755

	1,296	1,213,989	1,227,809
	1,296	1,213,989	1,227,809

<b>\$</b>	<b>583,323</b>	<b>\$ 3,142,703</b>	<b>\$ 5,906,564</b>
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CITY OF NORWALK, CONNECTICUT

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES (DEFICITS) - NONMAJOR GOVERNMENTAL FUNDS**

**For the Year Ended June 30, 2009**

	Special Revenue			
	Maritime Center Authority	School Lunch	Community Development Block Grant	Board of Education Grants
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ 1,737,172	\$ 790,109	\$ 15,961,062
Licenses, permits, fees and other	8,616,250	1,617,725	-	-
<b>Total revenues</b>	<b>8,616,250</b>	<b>3,354,897</b>	<b>790,109</b>	<b>15,961,062</b>
<b>EXPENDITURES</b>				
Education	-	3,210,270	-	15,961,045
Maritime Center subsidy	8,616,250	-	-	-
Health and welfare	-	-	-	-
General government	-	-	-	-
Public works	-	-	-	-
Public safety	-	-	-	-
Recreation	-	-	-	-
Community grants	-	-	790,109	-
<b>Total expenditures</b>	<b>8,616,250</b>	<b>3,210,270</b>	<b>790,109</b>	<b>15,961,045</b>
<b>Changes in fund balance</b>	<b>-</b>	<b>144,627</b>	<b>-</b>	<b>17</b>
<b>FUND BALANCE (DEFICITS), beginning</b>	<b>8,992</b>	<b>(144,627)</b>	<b>2,637</b>	<b>878</b>
<b>FUND BALANCE, ending</b>	<b>\$ 8,992</b>	<b>\$ -</b>	<b>\$ 2,637</b>	<b>\$ 895</b>

Special Revenue		
Healthcare Grants	Other Programs	Totals
\$ 1,269,844	\$ 57,352	\$ 19,815,539
-	1,523,366	11,757,341
1,269,844	1,580,718	31,572,880
-	341,115	19,512,430
-	36,437	8,652,687
1,269,844	-	1,269,844
-	122,560	122,560
-	617,223	617,223
-	11,007	11,007
-	329,613	329,613
-	-	790,109
1,269,844	1,457,955	31,305,473
-	122,763	267,407
1,296	1,091,226	960,402
\$ 1,296	\$ 1,213,989	\$ 1,227,809

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**Internal Service Funds**

## **Internal Service Funds**

Internal service funds are used to account for various services provided by the City for various funds.

**Insurance Fund** - this fund is used to account for medical, property and casualty and workers compensation.

**Fleet Maintenance** - this fund is used to account for vehicle maintenance and vehicle fuel used by the City.

CITY OF NORWALK, CONNECTICUT

COMBINING STATEMENT OF NET ASSETS -  
INTERNAL SERVICE FUNDS

June 30, 2009

	Insurance Fund	Fleet Maintenance	Totals
<b>ASSETS</b>			
Cash	\$ 4,011,473	\$ -	\$ 4,011,473
Investments	10,510,424	-	10,510,424
Receivables	6,522	167,610	174,132
<b>Total assets</b>	<b>14,528,419</b>	<b>167,610</b>	<b>14,696,029</b>
<b>LIABILITIES</b>			
Accounts payable	318,968	160,721	479,689
Accrued medical and workers' compensation	12,960,365	-	12,960,365
<b>Total liabilities</b>	<b>13,279,333</b>	<b>160,721</b>	<b>13,440,054</b>
<b>NET ASSETS</b>			
Unrestricted	1,249,086	6,889	1,255,975
<b>Total net assets</b>	<b>\$ 1,249,086</b>	<b>\$ 6,889</b>	<b>\$ 1,255,975</b>

CITY OF NORWALK, CONNECTICUT

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN  
FUND NET ASSETS - NONMAJOR INTERNAL SERVICE FUNDS

For the Year Ended June 30, 2009

	Insurance Fund	Fleet Maintenance	Totals
<b>OPERATING REVENUES</b>			
City and member's contributions	\$ 38,234,956	\$ 2,197,343	\$ 40,432,299
<b>Total operating revenues</b>	<b>38,234,956</b>	<b>2,197,343</b>	<b>40,432,299</b>
<b>OPERATING EXPENSES</b>			
Administrative costs	1,114,102	9,052	1,123,154
Program expenditures	41,509,027	2,188,291	43,697,318
<b>Total operating expenses</b>	<b>42,623,129</b>	<b>2,197,343</b>	<b>44,820,472</b>
<b>Operating loss</b>	<b>(4,388,173)</b>	<b>-</b>	<b>(4,388,173)</b>
<b>NONOPERATING INCOME (LOSS)</b>			
Investment loss	(274,999)	-	(274,999)
<b>Total nonoperating income (loss)</b>	<b>(274,999)</b>	<b>-</b>	<b>(274,999)</b>
<b>Net loss</b>	<b>(4,663,172)</b>	<b>-</b>	<b>(4,663,172)</b>
<b>FUND NET ASSETS, beginning</b>	<b>5,912,258</b>	<b>6,889</b>	<b>5,919,147</b>
<b>FUND NET ASSETS, ending</b>	<b>\$ 1,249,086</b>	<b>\$ 6,889</b>	<b>\$ 1,255,975</b>

CITY OF NORWALK, CONNECTICUT

**COMBINING STATEMENT OF CASH FLOWS - NONMAJOR INTERNAL SERVICE FUNDS**  
**For the Year Ended June 30, 2009**

	Insurance Fund	Fleet Maintenance	Totals
<b>Cash Flows From Operating Activities</b>			
Receipts from customers and users	\$ 38,229,769	\$ 2,054,644	\$ 40,284,413
Payments for program and administration costs	(42,571,591)	(2,232,356)	(44,803,947)
<b>Net cash used in operating activities</b>	<b>(4,341,822)</b>	<b>(177,712)</b>	<b>(4,519,534)</b>
<b>Cash Flows From Investing Activities</b>			
Sale (purchase) of investments	(3,451,115)	83,439	(3,367,676)
Investment income	172,503	-	172,503
<b>Net cash (used in) provided by investing activities</b>	<b>(3,278,612)</b>	<b>83,439</b>	<b>(3,195,173)</b>
<b>Net decrease in cash and cash equivalents</b>	<b>(7,620,434)</b>	<b>(94,273)</b>	<b>(7,714,707)</b>
<b>Cash and Cash Equivalents</b>			
Beginning	11,631,907	94,273	11,726,180
Ending	<b>\$ 4,011,473</b>	<b>\$ -</b>	<b>\$ 4,011,473</b>
<b>Reconciliation of operating loss to net cash used in operating activities:</b>			
Operating loss	\$ (4,388,173)	\$ -	\$ (4,388,173)
Adjustments to reconcile operating loss to net cash used in operating activities:			
Changes in assets and liabilities:			
Increase in accounts receivable	(5,188)	(142,699)	(147,887)
Increase (decrease) in accrued expenses/accounts payable	51,539	(35,013)	16,526
<b>Net cash used in operating activities</b>	<b>\$ (4,341,822)</b>	<b>\$ (177,712)</b>	<b>\$ (4,519,534)</b>
<b>Noncash Investment Activities</b>			
Net increase in fair value of investments	\$ 447,502	\$ -	\$ 447,502

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**Fiduciary Funds**

## **Fiduciary Funds**

### **Agency Funds:**

**Student Activity Fund** - This fund is used to account for the monies generated by student activities in the Norwalk Public School System.

**Housing Site Development Fund** - This fund is used for donations received from private developers, which are restricted to moderate income housing levels.

**City Hall Mural Restoration** - This fund is used to account for private donations received to be used for mural restoration.

**Sixth Taxing District** - This fund is used to account for taxes collected for the benefit of the Sixth Taxing District.

**Detention Facility Escrow** - This fund is used to account for private donations to maintain drainage facilities.

**Roosevelt Deposit** - This fund is used to account for assets held for maintenance of Roosevelt School facility.

**Sewer Escrow** - This fund is used to account for private donations to maintain sewer lines.

CITY OF NORWALK, CONECTICUT

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -  
 AGENCY FUNDS  
 For the Year Ended June 30, 2009

	Balance July 1, 2008	Additions	Deletions	Balance June 30, 2009
<b>STUDENT ACTIVITY FUND</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 1,221,607	\$ 1,606,383	\$ 1,643,958	\$ 1,184,032
<b>Liabilities</b>				
Other liabilities	\$ 1,221,607	\$ 1,606,383	\$ 1,643,958	\$ 1,184,032
<b>HOUSING SITE DEVELOPMENT</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 363,636	\$ 8,799	\$ -	\$ 372,435
<b>Liabilities</b>				
Other liabilities	\$ 363,636	\$ 8,799	\$ -	\$ 372,435
<b>SIXTH DISTRICT</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ (6,542)	\$ 1,205,849	\$ 1,197,658	\$ 1,649
<b>Liabilities</b>				
Other liabilities	\$ (6,542)	\$ 1,205,849	\$ 1,197,658	\$ 1,649
<b>CITY HALL MURAL RESTORATION</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 1,943	\$ 252	\$ -	\$ 2,195
<b>Liabilities</b>				
Other liabilities	\$ 1,943	\$ 252	\$ -	\$ 2,195
<b>DETENTION FACILITY ESCROW</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 5,294	\$ 131	\$ -	\$ 5,425
<b>Liabilities</b>				
Other liabilities	\$ 5,294	\$ 131	\$ -	\$ 5,425

CITY OF NORWALK, CONECTICUT

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -  
 AGENCY FUNDS, Continued  
 For the Year Ended June 30, 2009

	Balance July 1, 2008	Additions	Deletions	Balance June 30, 2009
<b>ROOSEVELT DEPOSIT</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 19,130	\$ 463	\$ -	\$ 19,593
<b>Liabilities</b>				
Other liabilities	\$ 19,130	\$ 463	\$ -	\$ 19,593
<b>SEWER ESCROW</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 177,584	\$ 13,792	\$ -	\$ 191,376
<b>Liabilities</b>				
Other liabilities	\$ 177,584	\$ 13,792	\$ -	\$ 191,376
<b>Total Assets</b>	<b>\$ 1,782,652</b>	<b>\$ 2,835,669</b>	<b>\$ 2,841,616</b>	<b>\$ 1,776,705</b>
<b>Total Liabilities</b>	<b>\$ 1,782,652</b>	<b>\$ 2,835,669</b>	<b>\$ 2,841,616</b>	<b>\$ 1,776,705</b>

**Capital Assets Used in the Operation  
of Governmental Funds**



CITY OF NORWALK, CONNECTICUT

CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS,  
NET OF ACCUMULATED DEPRECIATION

June 30, 2009

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Governmental funds capital assets:

Land	\$ 21,905,400
Buildings and improvements	261,215,878
Land improvements	4,952,110
Machinery and equipment	8,580,555
Infrastructure	136,393,127
Construction in progress	15,584,407
<b>Total governmental funds capital assets</b>	<b>\$ 448,631,477</b>

Investments in governmental funds capital assets:

Assets put into service prior to July 1, 2009	
<b>Total governmental funds capital assets</b>	<b>\$ 448,631,477</b>

**CITY OF NORWALK, CONNECTICUT**

**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS -  
SCHEDULE BY FUNCTION AND ACTIVITY - NET OF DEPRECIATION**

**June 30, 2009**

	Land	Construction in Progress	Land Improvements	Machinery and Equipment	Infrastructure	Buildings and Improvements	Total
General Government	\$ -	\$ -	\$ -	\$ 628,606	\$ -	\$ -	\$ 628,606
Board of Education	4,167,400	-	1,479,843	596,232	-	204,318,844	210,562,319
Public Works	333,500	-	436,437	3,985,133	133,496,019	21,078,975	159,330,064
Health & Welfare	-	-	-	61,360	-	279,170	340,530
Recreation, Arts and Culture	17,404,500	-	3,034,332	359,587	2,897,108	9,178,415	32,873,942
Public Safety	-	369,626	1,498	2,949,637	-	24,514,703	27,835,464
Community Grants	-	15,214,781	-	-	-	1,845,771	17,060,552
	<u>\$ 21,905,400</u>	<u>\$ 15,584,407</u>	<u>\$ 4,952,110</u>	<u>\$ 8,580,555</u>	<u>\$ 136,393,127</u>	<u>\$ 261,215,878</u>	<u>\$ 448,631,477</u>

**Other Schedules**



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CITY OF NORWALK, CONNECTICUT

SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING

GENERAL FUND

For the Year Ended June 30, 2009

Grand List Year	Taxes Receivable July 1, 2008	Current Levy	Lawful Corrections		Abatement
			Additions	Deletions	
2007	\$ -	\$ 237,370,338	\$ 609,535	\$ 684,230	\$ 711,892
2006	3,193,874	-	314,052	71,047	233,180
2005	610,997	-	264,855	19,578	84,963
2004	257,262	-	243,501	360,445	155,723
2003	(251,379)	-	169,483	12,867	83,269
2002	(204,869)	-	41,931	7,198	24,626
2001	(209,158)	-	10,261	2,832	3,843
2000	(232,718)	-	71,184	2,465	3,948
1999	(194,873)	-	3,196	2,282	45
1998	(115)	-	5,511	2,545	-
1997	1,559	-	5,318	2,436	-
1996	2,160	-	2,982	876	-
1995	1,441	-	3,042	697	-
1994	553	-	5,231	562	-
1993	274	-	724	424	-
	<u>\$ 2,975,008</u>	<u>\$ 237,370,338</u>	<u>\$ 1,750,806</u>	<u>\$ 1,170,484</u>	<u>\$ 1,301,489</u>

Balance to be Collected	Collections					Overpayment	Taxes Receivable June 30, 2009
	Taxes	Interest	Fees	Total			
\$ 236,583,751	\$ 232,474,059	\$ 721,186	\$ 10,640	\$ 233,205,885	\$ 242,937	\$ 4,352,629	
3,203,699	2,263,140	369,894	12,201	2,645,235	186,171	1,126,730	
771,311	583,499	159,952	1,968	745,419	376,594	564,406	
(15,405)	285,467	88,651	624	374,742	352,876	52,004	
(178,032)	102,482	53,729	192	156,403	312,046	31,532	
(194,762)	15,382	21,524	96	37,002	230,883	20,739	
(205,572)	8,209	9,324	24	17,557	229,348	15,567	
(167,947)	3,196	2,153	-	5,349	178,337	7,194	
(194,004)	2,326	6,948	-	9,274	202,637	6,307	
2,851	5,159	6,566	24	11,749	4,731	2,423	
4,441	3,488	8,187	-	11,675	2,620	3,573	
4,266	2,716	6,122	-	8,838	2,181	3,731	
3,786	2,419	5,259	-	7,678	127	1,494	
5,222	4,820	10,225	-	15,045	1,067	1,469	
574	574	1,386	-	1,960	-	-	
<u>\$ 239,624,179</u>	<u>\$ 235,756,936</u>	<u>\$ 1,471,106</u>	<u>\$ 25,769</u>	<u>\$ 237,253,811</u>	<u>\$ 2,322,555</u>	<u>\$ 6,189,798</u>	

CITY OF NORWALK, CONNECTICUT

SCHEDULE OF CAPITAL PROJECT FUND TAX COLLECTORS

ACTIVITY - SEWER ASSESSMENT

For the Year Ended June 30, 2009

Grand List Year	Uncollected Sewer Assessments July 1, 2008	Current Assessment	Lawful Corrections		Assessments Collected
			Additions	Deletions	
1997-1998	\$ 715	\$ -	\$ -	\$ -	\$ 657
1999-2000	4,628	-	-	-	567
2000-2001	2,977	-	-	-	2,977
2001-2002	69,772	-	-	-	31,962
2002-2003	83,181	-	-	-	16,385
	<u>\$ 161,273</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 52,548</u>

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Interest	Liens	Total Collected	Taxes Receivable June 30, 2009
\$ 399	\$ 24	\$ 1,080	\$ 58
163	24	754	4,061
131	144	3,252	-
3,935	96	35,993	37,810
2,420	48	18,853	66,796
<u>\$ 7,048</u>	<u>\$ 336</u>	<u>\$ 59,932</u>	<u>\$ 108,725</u>

CITY OF NORWALK, CONNECTICUT

SCHEDULE OF LONG-TERM BONDED DEBT

For the Year Ended June 30, 2009

Bonds	Bond Number	Issue Date	Interest Rate	Maturity Date	Original Amount
<b>GENERAL GOVERNMENT</b>					
<b>City Capital Improvement Bonds</b>	96	07/15/1999	4.60-6.00	1/15/2014*	\$ 17,935,000
	97	07/15/2000	5.00	1/15/2015*	11,571,000
	98	07/15/2001	4.00	1/15/2016*	13,578,000
	99	04/18/2002	4.00-5.00	10/1/2011	15,598,465
	102	07/15/2003	3.00-5.00	07/15/2023	40,029,993
	103	11/12/2003	3.30-4.00	07/15/2014	20,868,930
	104	03/24/2004	3.00-4.00	01/15/2016	10,829,850
	105	06/10/2004	3.50-5.00	08/01/2016*	19,431,861
	106	07/01/04	3.50	07/01/2018	38,673,000
	107	03/29/05	2.75-5.00	07/01/2024	22,600,110
	108	07/01/05	4.00-5.00	07/01/2025	21,650,000
	109	07/01/06	4.25-5.50	07/01/2026	23,260,000
	110	07/01/07	4.25-5.75	07/15/2027	24,125,000
	111	04/30/08	3.00-5.00	07/01/2018	15,780,000
	112	07/01/08	4.00-5.00	07/01/2028	34,200,000
	113	03/03/09	2.50-4.00	07/01/2022	58,445,000
	114	06/03/09	3.00-5.00	07/01/2024	18,320,000
<b>Total City capital improvement bonds</b>					
<b>Maritime Center Project Bonds</b>	-	11/15/86	6.95-7.20	2/1/2015	23,314,942

Amount Outstanding June 30, 2008	Additions	Payments/ Refunding	Amount Outstanding June 30, 2009
\$ 1,410,000	\$ -	\$ (1,410,000)	\$ -
957,000	-	(957,000)	-
1,092,750	-	(1,092,750)	-
4,785,115	-	(1,382,463)	3,402,652
34,992,855	-	(34,992,855)	-
19,148,535	-	(616,934)	18,531,601
9,569,700	-	(734,700)	8,835,000
7,667,781	-	(1,302,260)	6,365,521
5,928,000	-	(3,040,000)	2,888,000
21,842,580	-	(73,170)	21,769,410
21,325,000	-	(14,472,767)	6,852,233
23,260,000	-	(15,933,510)	7,326,490
24,125,000	-	(8,976,705)	15,148,295
15,780,000	-	-	15,780,000
-	33,000,000	(5,500,000)	27,500,000
-	55,312,210	-	55,312,210
-	17,037,600	-	17,037,600
<b>191,884,316</b>	<b>105,349,810</b>	<b>(90,485,114)</b>	<b>206,749,012</b>
<b>1,533,063</b>	<b>-</b>	<b>(354,356)</b>	<b>1,178,707</b>

CITY OF NORWALK, CONNECTICUT

SCHEDULE OF LONG-TERM BONDED DEBT, Continued

For the Year Ended June 30, 2009

Bonds	Bond Number	Issue Date	Interest Rate	Maturity Date	Original Amount
<b>ENTERPRISE FUNDS</b>					
<b>Parking Authority</b>	99	04/18/2002	4.00-5.00	10/1/2011	240,085
<b>Maritime Parking Garage</b>	101	12/15/2002	4.00-5.00	12/15/2002*	9,110,000
	102	07/15/2003	3.00-5.00	07/15/2023	553,000
	103	11/12/2003	3.30-4.00	07/15/2014	111,670
	106	07/01/04	3.50	07/01/2018	327,000
	108	07/01/05	4.00-5.00	07/01/2025	327,000
	109	07/01/06	4.25-5.50	07/01/2026	140,000
	110	07/01/2007	4.25-5.75	07/15/2027	225,000
	112	07/01/08	4.00-5.00	07/01/2028	1,200,000
	113	03/03/09	2.50-4.00	07/01/2022	818,158
<b>Total Parking Authority</b>					
<b>Water Pollution Control Authority</b>	95	07/15/1998	4.30-4.75	1/15/2013*	767,250
	96	07/15/1999	4.40-6.00	1/15/2014*	1,065,000
	97	07/15/2000	4.875-5.00	1/15/2015*	1,729,000
	98	07/15/2001	4.00-4.75	1/15/2016*	1,022,000
	99	04/18/02	4.00-5.00	10/01/11	1,566,450
	102	07/15/2003	3.00-5.00	07/15/2023	417,007
	103	11/12/2003	2.00-4.00	07/15/2014	1,824,400
	104	03/24/2004	2.00-4.00	01/15/2016	815,150
	105	06/10/2004	3.00-5.00	08/01/2016	563,139
	107	03/29/05	2.35-5.00	07/01/2024	229,890*
	108	07/01/05	3.25-5.00	07/01/05	1,350,000
	109	07/01/06	4.25-5.50	07/01/2026	1,600,000
	110	07/01/2007	4.00-5.75	07/15/2027	2,650,000
	113	03/03/09	2.50-5.00	07/01/2022	2,314,656
	114	06/03/09	3.00-5.00	07/01/2024	1,282,400
	CFW 190-DCI	12/31/04	2.00	09/30/2019	1,830,187
	CWF 199-L	07/01/1996	2.00	7/1/2015	4,550,161
	CWF 301-C	12/30/1997	2.00	12/31/2016	1,934,212
	CWF 397-C	01/31/2000	2.00	1/31/2019	673,270
	CWF 190DC	09/30/2000	2.00	1/31/2019*	41,294,122
	CWF 190-L1	12/21/2001	2.00	1/31/2019*	4,930,815
<b>Total Water Pollution Control Authority</b>					

**Total City capital improvement bonds**

Amount Outstanding June 30, 2008	Additions	Payments/ Refunding	Amount Outstanding June 30, 2009
188,035	-	(58,887)	129,148
8,125,000	-	(280,000)	7,845,000
485,806	-	(485,806)	-
102,465	-	(13,266)	89,199
297,000	-	(35,000)	262,000
325,000	-	(107,727)	217,273
140,000	-	(105,986)	34,014
225,000	-	(92,010)	132,990
-	1,200,000	(200,000)	1,000,000
-	818,158	-	818,158
<b>9,888,306</b>	<b>2,018,158</b>	<b>(1,378,682)</b>	<b>10,527,782</b>
-	-	-	-
90,000	-	(90,000)	-
143,000	-	(143,000)	-
82,250	-	(82,250)	-
492,200	-	(142,650)	349,550
366,338	-	(366,338)	-
1,674,000	-	(54,800)	1,619,200
720,300	-	(55,300)	665,000
222,219	-	(37,740)	184,479
217,421	-	(1,831)	215,590
1,350,000	-	(1,219,506)	130,494
1,600,000	-	(1,210,506)	389,494
2,650,000	-	(1,081,286)	1,568,714
-	2,314,656	-	2,314,656
-	1,282,400	-	1,282,400
1,443,400	-	(115,571)	1,327,829
1,805,934	-	(239,724)	1,566,210
1,102,797	-	(99,059)	1,003,738
385,657	-	(33,052)	352,605
24,805,953	-	(2,001,758)	22,804,195
3,411,269	-	(230,449)	3,180,820
<b>42,562,738</b>	<b>3,597,056</b>	<b>(7,204,820)</b>	<b>38,954,974</b>
<b>\$ 245,868,423</b>	<b>\$ 110,965,024</b>	<b>\$ (99,422,972)</b>	<b>\$ 257,410,475</b>

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**Statistical Section**

## ***Statistical Section***

This part of the City of Norwalk, Connecticut's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

### **Contents**

#### ***Financial Trends***

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time. 93

#### ***Revenue Capacity***

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax. 99

#### ***Debt Capacity***

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future. 104

#### ***Demographic and Economic Information***

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place. 109

#### ***Operating Information***

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs. 112

**CITY OF NORWALK**  
**NET ASSETS BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**(accrual basis of accounting)**  
**(amounts expressed in thousands)**

	Fiscal Year							
	2002	2003	2004	2005	2006	2007	2008	2009
Governmental activities								
Invested in capital assets, net of related debt	\$ 189,499	\$ 163,057	\$ 145,421	\$ 160,877	\$ 185,092	\$ 215,021	\$ 236,918	\$ 250,536
Restricted	20,139	14,173	-	-	-			
Unrestricted	9,836	12,858	35,118	46,944	40,209	31,587	17,510	7,583
Total governmental activities net assets	<u>219,474</u>	<u>190,088</u>	<u>180,539</u>	<u>207,821</u>	<u>225,301</u>	<u>246,608</u>	<u>254,428</u>	<u>258,119</u>
Business-type activities								
Invested in capital assets, net of related debt	-	35,869	49,638	53,740	53,072	53,483	58,022	65,236
Restricted	-	-	663	676	705	745	781	794
Unrestricted	-	687	1,202	(1,716)	7,350	9,531	9,168	4,193
Total business-type activities net assets	<u>-</u>	<u>36,556</u>	<u>51,503</u>	<u>52,700</u>	<u>61,127</u>	<u>63,759</u>	<u>67,971</u>	<u>70,223</u>
Primary Government								
Invested in capital assets, net of related debt	189,499	198,926	195,059	214,617	238,164	268,504	294,940	315,772
Restricted	20,139	14,173	663	676	705	745	781	794
Unrestricted	9,836	13,545	36,320	45,228	47,559	41,118	26,678	11,776
Total primary government net assets	<u>\$ 219,474</u>	<u>\$ 226,644</u>	<u>\$ 232,042</u>	<u>\$ 260,521</u>	<u>\$ 286,428</u>	<u>\$ 310,367</u>	<u>\$ 322,399</u>	<u>\$ 328,342</u>

1. There were no business activities in Fiscal Year 2002. Capital assets related to business type activities were transferred from governmental to business types activities in Fiscal Year 2003.

2. Data is only available from Fiscal Year 2002 when GASB 34 took effect.

**CITY OF NORWALK**  
**CHANGES IN NET ASSETS**  
**LAST TEN FISCAL YEARS**  
**(accrual basis of accounting)**  
**(amounts expressed in thousands)**

Expenses	Fiscal Year							
	2002	2003	2004	2005	2006	2007	2008	2009
Governmental activities:								
General government	\$ 12,643	\$ 16,232	\$ 16,275	\$ 14,342	\$ 16,091	\$ 15,497	\$ 18,093	\$ 15,809
Education	116,524	149,616	149,825	164,242	176,895	179,848	192,383	201,190
Public safety	25,340	32,537	32,584	34,696	37,415	39,369	45,115	43,292
Health & welfare	5,875	7,544	7,548	3,764	2,163	3,453	2,210	5,155
Public works	23,673	30,395	30,436	28,045	28,363	24,553	31,020	33,208
Recreation, arts and cultural	5,477	7,033	7,035	7,643	8,308	8,783	9,387	9,922
Interest on debt	6,809	6,635	4,181	9,609	6,817	7,627	9,291	9,790
Total governmental activities expenses	<u>196,341</u>	<u>249,992</u>	<u>247,884</u>	<u>262,341</u>	<u>276,052</u>	<u>279,130</u>	<u>307,499</u>	<u>318,366</u>
Business-type activities: (2)								
Parking Authority	-	1,614	2,963	3,943	4,227	4,282	4,713	5,136
Water Pollution Control Authority	-	8,004	7,977	8,465	8,799	9,200	9,371	10,454
Total business-type activities net assets	<u>-</u>	<u>9,618</u>	<u>10,940</u>	<u>12,408</u>	<u>13,026</u>	<u>13,482</u>	<u>14,084</u>	<u>15,590</u>
Total primary government expenses	<u>\$ 196,341</u>	<u>\$ 259,610</u>	<u>\$ 258,824</u>	<u>\$ 274,749</u>	<u>\$ 289,078</u>	<u>\$ 292,612</u>	<u>\$ 321,583</u>	<u>\$ 333,956</u>
<b>Program Revenues</b>								
Governmental activities								
Charges for services:								
General government	1,974	9,363	7,414	7,220	7,680	7,199	9,246	5,193
Education	4,189	11,842	3,867	3,640	2,687	2,912	1,691	1,890
Public safety	1,440	5,132	2,383	2,715	3,105	3,059	2,544	429
Health & welfare	450	1,698	492	510	555	603	555	569
Public works	2,379	914	7,784	7,617	8,699	9,342	8,901	11,669
Recreation, arts and cultural	524	-	628	642	614	754	775	1,279
Operating grants and contributions	40,515	36,330	29,412	34,276	40,407	36,925	44,278	44,291
Capital grants and contributions	3,563	740	2,225	18,571	12,971	9,621	7,605	9,404
Total governmental activities program revenues	<u>55,034</u>	<u>66,019</u>	<u>54,205</u>	<u>75,191</u>	<u>76,718</u>	<u>70,415</u>	<u>75,595</u>	<u>74,724</u>

	Fiscal Year							
	2002	2003	2004	2005	2006	2007	2008	2009
Business-type activities: (2)								
Charges for services:								
Parking Authority	-	1,242	2,491	3,010	3,572	4,312	4,936	5,145
Water Pollution Control Authority	-	9,375	9,597	10,034	10,268	10,878	12,201	12,071
Capital grants and contributions	-	-	499	348	7,230	184	359	-
Total business-type activities program revenues	-	10,617	12,587	13,392	21,070	15,374	17,496	17,216
Total primary government program revenues	<u>\$ 55,034</u>	<u>\$ 76,636</u>	<u>\$ 66,792</u>	<u>\$ 88,583</u>	<u>\$ 97,788</u>	<u>\$ 85,789</u>	<u>\$ 93,091</u>	<u>\$ 91,940</u>
Net (expense)/revenue								
Governmental activities	(141,307)	(183,973)	(193,679)	(187,150)	(199,334)	(208,715)	(231,904)	(243,642)
Business-type activities	-	999	1,647	984	8,044	1,892	3,412	1,626
Total primary government net expense	<u>\$ (141,307)</u>	<u>\$ (182,974)</u>	<u>\$ (192,032)</u>	<u>\$ (186,166)</u>	<u>\$ (191,290)</u>	<u>\$ (206,823)</u>	<u>\$ (228,492)</u>	<u>\$ (242,016)</u>
General revenues and other changes in net expenses								
Governmental activities:								
Property taxes	166,406	175,563	187,008	199,970	207,199	215,806	228,023	237,745
Grants and contributions not restricted to specific programs	7,041	5,540	8,884	10,174	8,079	7,352	6,473	5,997
Unrestricted investment earnings	4,284	5,085	1,560	4,288	4,631	6,864	5,229	3,591
Transfers and other	-	(35,437)	(13,323)	-	-	-	-	-
Total governmental activities	<u>177,731</u>	<u>150,751</u>	<u>184,129</u>	<u>214,432</u>	<u>219,909</u>	<u>230,022</u>	<u>239,725</u>	<u>247,333</u>
Business-type activities: (2)								
Unrestricted investment earnings	-	120	33	213	383	740	800	626
Transfers and other	-	35,437	13,267	-	-	-	-	-
Total business-type activities	<u>-</u>	<u>35,557</u>	<u>13,300</u>	<u>213</u>	<u>383</u>	<u>740</u>	<u>800</u>	<u>626</u>
Total primary government	<u>\$ 177,731</u>	<u>\$ 186,308</u>	<u>\$ 197,429</u>	<u>\$ 214,645</u>	<u>\$ 220,292</u>	<u>\$ 230,762</u>	<u>\$ 240,525</u>	<u>\$ 247,959</u>
<b>Changes in net assets</b>								
Governmental activities	36,424	(33,222)	(9,550)	27,282	20,575	21,307	7,821	3,691
Business-type activities (2)	-	36,556	14,947	1,197	8,427	2,632	4,212	2,252
Total primary government	<u>\$ 36,424</u>	<u>\$ 3,334</u>	<u>\$ 5,397</u>	<u>\$ 28,479</u>	<u>\$ 29,002</u>	<u>\$ 23,939</u>	<u>\$ 12,033</u>	<u>\$ 5,943</u>

1. There were no business activities in Fiscal Year 2002. Capital assets related to business type activities were transferred from governmental to business types activities in Fiscal Year 2003.

2. Data is only available from Fiscal Year 2002 when GASB 34 took effect.

**CITY OF NORWALK**  
**Governmental Activities Tax Revenues By Source**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(amounts expressed in thousands)**

<b>Fiscal Year</b>	<b>Property Tax</b>
2002	\$ 166
2003	176
2004	187
2005	200
2006	207
2007	216
2008	228
2009	238

1. Data is only available from Fiscal Year 2002 when GASB 34 took effect.

**CITY OF NORWALK**  
**Fund Balance of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

	Fiscal Year									
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
General fund										
Reserved	\$ 3,394	\$ 2,586	\$ -	\$ -	\$ 186	\$ 555	\$ 289	\$ 1,634	\$ 1,157	\$ 112
Unreserved, designated	1,000	3,750	6,817	3,073	3,031	5,113	3,861	4,492	4,367	4,349
Unreserved, undesignated	11,928	15,348	8,663	13,054	17,054	25,750	28,498	31,154	31,864	25,039
Total general fund	<u>\$ 16,322</u>	<u>\$ 21,684</u>	<u>\$ 15,480</u>	<u>\$ 16,127</u>	<u>\$ 20,271</u>	<u>\$ 31,418</u>	<u>\$ 32,648</u>	<u>\$ 37,280</u>	<u>\$ 37,388</u>	<u>\$ 29,500</u>
All other governmental funds										
Reserved	55	50	-	-	46	46	-	-	-	-
Unreserved, reported in:										
Capital projects funds	(27,096)	14,169	20,140	14,174	22,817	28,365	20,226	8,118	10	13,078
Nonmajor governmental funds	2,595	3,212	3,564	3,820	3,216	2,598	1,173	1,061	960	1,228
Total all other governmental funds	<u>\$ (24,446)</u>	<u>\$ 17,431</u>	<u>\$ 23,704</u>	<u>\$ 17,994</u>	<u>\$ 26,079</u>	<u>\$ 31,009</u>	<u>\$ 21,399</u>	<u>\$ 9,179</u>	<u>\$ 970</u>	<u>\$ 14,306</u>

**CITY OF NORWALK**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

	Fiscal Year									
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
<b>Revenues</b>										
Property taxes, interest and liens	\$ 161,677	\$ 170,872	\$ 168,236	\$ 185,354	\$ 185,044	\$ 200,533	\$ 206,567	\$ 215,669	\$ 229,160	\$ 236,369
Intergovernmental	47,141	46,152	49,943	46,915	52,737	69,057	47,752	44,497	47,209	46,244
State on-behalf payments	- (2)	- (2)	- (2)	- (2)	3,957	3,951	10,413	10,094	11,533	13,345
Licenses, permits, fees and other	10,741	12,332	11,769	9,904	12,522	14,803	28,619	25,966	23,399	21,029
Interest	4,549	5,196	2,538	2,270	838	4,287	4,632	6,859	5,229	3,591
<b>Total revenues</b>	<b>224,108</b>	<b>234,552</b>	<b>232,486</b>	<b>244,443</b>	<b>255,098</b>	<b>292,631</b>	<b>297,983</b>	<b>303,085</b>	<b>316,530</b>	<b>320,578</b>
<b>Expenditures</b>										
General government	6,090	5,960	6,385	6,299	8,483	8,449	6,963	7,396	8,936	8,191
Health and welfare	1,770	1,772	1,770	1,773	4,646	4,898	5,612	4,589	4,360	4,853
Education	109,459	124,238	129,355	135,911	140,669	148,862	162,733	163,956	172,631	179,596
Employee benefits	11,731	10,493	11,794	14,116	16,905	17,559	19,081	22,272	23,407	23,535
Public Safety	27,605	28,048	29,095	28,301	30,019	30,907	36,476	33,937	36,607	37,419
Community grants	16,253	6,469	5,370	4,466	3,843	4,386	3,216	3,597	3,707	3,728
Public works	21,360	21,176	20,153	15,075	14,086	14,584	15,368	15,601	16,772	18,359
Recreation arts & culture	6,795	6,462	13,946	13,848	6,475	6,372	6,812	7,362	7,659	8,001
Maritime center subsidy	-	-	-	-	7,398	7,606	8,325	8,905	8,503	8,653
Sundry	-	-	475	-	65	-	-	-	-	-
Capital outlay	30,304	19,496	18,070	32,095	38,796	57,192	45,555	46,262	42,496	30,017
Debt service	15,137	17,796	15,875	18,321	-	-	-	-	-	-
Principal	-	-	-	-	8,467	7,308	9,039	11,769	13,484	15,386
Interest	-	-	-	-	3,385	7,088	8,507	8,959	10,193	10,598
<b>Total expenditures</b>	<b>246,504</b>	<b>241,910</b>	<b>252,288</b>	<b>270,205</b>	<b>283,237</b>	<b>315,211</b>	<b>327,687</b>	<b>334,605</b>	<b>348,755</b>	<b>348,336</b>
Excess of revenues over (under) expenditures	(22,396)	(7,358)	(19,802)	(25,762)	(28,139)	(22,580)	(29,704)	(31,520)	(32,225)	(27,758)
<b>Other financing sources (uses)</b>										
Transfers in	-	-	38	6,544	-	-	-	-	-	-
Transfers out	-	-	(38)	(6,544)	-	-	-	-	-	-
Proceeds from issuance of bonds (notes)	19,000	54,594	36,936	20,700	91,161	61,257	21,325	23,260	39,905	105,350
Premium from issuance of bonds	-	-	-	-	2,067	78	-	5	786	6,802
Payments to escrow agent	-	-	(17,065)	-	(52,860)	(22,678)	-	-	(16,566)	(78,946)
Capital lease proceeds	-	-	-	-	-	-	-	666	-	-
<b>Total from financing sources (uses)</b>	<b>19,000</b>	<b>54,594</b>	<b>19,871</b>	<b>20,700</b>	<b>40,368</b>	<b>38,657</b>	<b>21,325</b>	<b>23,931</b>	<b>24,125</b>	<b>33,206</b>
<b>Net change in fund balances</b>	<b>\$ (3,396)</b>	<b>\$ 47,236</b>	<b>\$ 69</b>	<b>\$ (5,062)</b>	<b>\$ 12,229</b>	<b>\$ 16,077</b>	<b>\$ (8,379)</b>	<b>\$ (7,589)</b>	<b>\$ (8,100)</b>	<b>\$ 5,448</b>
Debt service as a percentage of noncapital expenditures	(3)	(3)	7.8% <sup>(4)</sup>	7.4% <sup>(4)</sup>	4.7% <sup>(4)</sup>	5.5% <sup>(4)</sup>	6.1% <sup>(4)</sup>	7.2%	7.6% <sup>(4)</sup>	8.1% <sup>(4)</sup>

1. Debt service not broken out between principal and interest Fiscal Year 2003 and before
2. State on-behalf payments for revenue not broken out prior to fiscal year 2004.
3. Debt service as a percentage of noncapital expenditures is only available after GASB 34 was implemented
4. Debt service as a percentage of noncapital expenditures takes into account capitalized assets from all functions.

**CITY OF NORWALK**  
**General Governmental Tax Revenues By Source**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

<b>Fiscal Year</b>	<b>Tax</b>
2000	\$ 160
2001	168
2002	170
2003	183
2004	185
2005	201
2006	207
2007	216
2008	229
2009	236

**City of Norwalk**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**(amounts expressed in thousands)**

Fiscal Year Ended June 30	Real Property		Personal Property			Less Exemptions <sup>(3)</sup>	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value
	<sup>(2)</sup> Residential	Commercial	Land	Motor Vehicles	Other				
2000	\$ 1,888,461	\$ 887,946	\$ 21,217	\$ 404,030	\$ 401,986	\$ 73,648	\$ 3,529,992	42.5%	\$ 5,148,057
2001	2,429,610	987,330	32,817	434,416	402,314	73,791	4,212,696	39.0%	6,123,553
2002	4,092,740	1,399,316	45,917	466,691	432,201	1,475,733	4,961,132	33.4%	9,195,521
2003	4,125,244	1,502,934	50,108	481,815	417,185	782,848	5,794,438	31.1%	9,396,123
2004	4,161,708	1,495,689	45,721	503,046	421,287	101,154	6,526,297	28.3%	9,467,787
2005	4,845,240	1,684,477	60,418	481,751	410,122	101,312	7,380,696	26.5%	10,688,583
2006	5,634,018	1,711,745	88,562	521,445	408,120	94,898	8,268,992	24.6%	11,948,414
2007	6,455,428	2,038,024	94,071	539,399	516,510	175,127	9,468,305	22.6%	13,776,331
2008	7,225,029	2,289,632	87,044	542,373	552,823	169,374	10,527,527	21.2%	15,281,287
2009	7,305,104	2,310,099	92,796	560,547	555,366	150,023	10,673,889	22.0%	15,462,731

1. Source: City of Norwalk Assessor's Office.

2. The Grand list for the fiscal year would be October 1 prior to the start of the year. For example if the fiscal year begins July 1, 2005 the grand list is dated October 1, 2005.

3. Includes corrections.

4. State statute requires each municipality to revalue real property every five years and to conduct a mass appraisal once every ten years. Norwalk completed a revaluation in 2008 by an independent appraisal group.

**City of Norwalk**  
**DIRECT GOVERNMENTS <sup>(5)</sup>**  
**Last Ten Fiscal Years**

Fiscal Year Ended June 30	(2) District 1	District 2	District 3	District 4	District 5	District 6	Motor Vehicle	General Government Services	General Obligation Debt Service	Total
2000	47.0	47.0	47.0	47.2	42.5	41.6	38.4	39.4	3.1	42.5
2001	42.8	42.8	42.8	42.9	39.0	37.2	20.0	36.5	2.5	39.0
2002	36.5	36.5	36.5	36.7	33.4	32.0	20.0	31.1	2.3	33.4
2003	31.9	31.9	31.9	32.0	31.1	29.6	20.0	29.8	1.3	31.1
2004	29.0	29.0	29.0	29.1	28.3	27.1	25.0	27.0	1.3	28.3
2005	27.1	27.1	27.1	27.2	26.5	25.4	27.2	25.1	1.4	26.5
2006	25.1	25.1	25.1	25.2	24.6	23.5	25.2	23.1	1.5	24.6
2007	23.2	23.2	23.2	23.2	22.6	21.5	23.2	21.1	1.5	22.6
2008	21.7	21.7	21.7	21.7	21.2	20.2	23.3	19.8	1.4	21.2
2009	22.5	22.5	22.5	22.6	22.0	21.0	23.6	20.5	1.5	22.0

1. Source: City of Norwalk Assessor's Office

2. The Grand list for the fiscal year would be October 1 prior to the start of the year. For example if the fiscal year begins July 1, 2005 the grand list is dated October 1, 2005.

3. Includes corrections.

4. State statute requires each municipality to revalue real property every five years and to conduct a mass appraisal once every ten years. Norwalk completed a revaluation in 2008 by an independent appraisal group.

5. The City has multiple districts that are provided services. The First District is downtown Norwalk, the second is South Norwalk, the third is East Norwalk, The fourth includes street lighting and garbage pickup, and the fifth includes no garbage but street lightning. The Sixth District (Rowayton) does not include fire services, garbage, or street lighting. A portion of the milage goes back to their district office to provide certain services.

**City of Norwalk**  
**Principal Property Taxpayers**  
**June 30 2009**  
**(amounts expressed in thousands)**

Taxpayer	2009			2000		
	Taxable Assessed	Rank	Percentage of Total Taxable Assessed	Taxable Assessed	Rank	Percentage of Total Taxable Assessed
	Value		Value	Value		Value
Merritt 7 Venture LLC	\$ 180,259	1	1.7%	\$ 53,570	2	1.5%
Connecticut Light and Power	112,957	2	1.1%	79,824	1	2.3%
Thirty Five Glover Partners LLC	52,035	3	0.5%	-		-
Twenty Five Glover Partners LLC	49,392	4	0.5%	-		-
River Park Property Owner LLC	46,916	5	0.4%	-		-
Norwalk Center LLC	37,744	6	0.4%	-		-
Norwalk Power LLC	37,676	7	0.4%	-		-
Merritt River Residential LLC	35,123	8	0.3%	-		-
Diageo North America Inc	32,858	9	0.3%	-		-
Merritt River Partners LLC	28,749	10	0.3%	-		-
System	-		-	28,006	4	0.8%
U.S Surgical Corporation	-		-	25,879	3	0.7%
Prudential Insurance Company	-		-	25,634	5	0.7%
Oxford Health	-		-	19,375	6	0.5%
Metropolitan Life Insurance Company	-		-	16,916	7	0.5%
Beiersdorf	-		-	16,886	9	0.5%
Yankee Gas Services Company	-		-	14,979	9	0.4%
Mercedes Benz Credit Corporation	-		-	13,808	10	0.4%
<b>Totals</b>	<b>\$ 613,709</b>		<b>5.9%</b>	<b>\$ 294,877</b>		<b>8.3%</b>

1. Source: City of Norwalk Assessor's Office

**City of Norwalk**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**  
(amounts expressed in thousands)

Fiscal Year Ended June 30	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Years	Total Collections to Date	
		Amount	Levy		Amount	Levy
2000	\$ 160,966	\$ 157,463	97.8%	3,500	160,963	100.0%
2001	167,648	164,416	98.1%	3,226	167,642	100.0%
2002	171,075	167,785	98.1%	3,283	171,068	100.0%
2003	176,659	173,425	98.2%	2,846	176,271	99.8%
2004	186,499	183,694	98.5%	2,785	186,479	100.0%
2005	198,475	195,878	98.7%	2,566	198,444	100.0%
2006	208,336	205,247	98.5%	3,038	208,285	100.0%
2007	216,242	213,174	98.6%	3,039	216,213	100.0%
2008	225,888	222,694	98.6%	2,305	224,999	99.6%
2009	236,584	232,474	98.3%	-	232,474	98.3%

1. Source: City of Norwalk Tax Collector's Office.
2. The amount collected each fiscal year represents collections for twelve months. Taxes for the fiscal year are laid on the grand list of October 1, and are due and payable in two installments one-half July 1 and one-half January 1. Failure to pay an installment within one month of the installment due date makes the installment delinquent. If the installment is not paid by August 1, the tax becomes delinquent and a penalty of 1-1/2% per month (18% per annum) is charged from the due date. Real estate is liened for delinquent taxes within one year after the due date.

**City of Norwalk**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**  
(amounts expressed in thousands, except per capita amount)

Fiscal Year	Governmental Activities		Business Type Activities		Total Primary Government	Percentage of Personal Income
	General Obligation Bonds	Capital Leases	General Obligation Bonds	Lease Revenue Bonds		
2000	\$ 86,388	\$ -	-	-	86,388	3.48%
2001	129,092	-	-	-	129,092	4.75%
2002	139,359	-	-	-	139,359	4.97%
2003	92,968	-	51,096	9,110	153,174	5.26%
2004	126,790	-	49,192	9,110	185,092	6.18%
2005	159,579	-	48,264	8,880	216,723	7.02%
2006	171,865	-	46,702	8,640	227,207	7.18%
2007	183,356	627	44,997	8,390	237,370	7.32%
2008	193,417	552	44,326	8,125	246,420	7.49%
2009	207,928	467	41,636	7,845	257,876	7.53%

- (1) Details regarding the City's outstanding debt can be found in the notes to the financial statements
- (2) Ratios are calculated using personal income and population data found in the Demographic and Economic section of statistical information.
- (3) Total personal income is estimated based on the 2000 U.S. Bureau of Census and adjusting by 3% for each year.

**City of Norwalk**  
**Ratios of General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**  
(amounts expressed in thousands, except per capita amount)

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Percentage of Estimated Actual Value of Property</b>	<b>Per Capita</b>
2000	\$ 86,388	1.68%	\$ 1,106
2001	129,092	2.11%	1,556
2002	139,359	1.52%	1,673
2003	92,968	0.99%	1,105
2004	126,790	1.34%	1,506
2005	159,579	1.49%	1,890
2006	171,865	1.44%	2,035
2007	183,356	1.33%	2,174
2008	193,417	1.27%	2,318
2009	207,928	1.34%	2,491

- (1) Details regarding the City's outstanding debt can be found in the notes to the financial statements.
- (2) Ratios are calculated using estimated actual value of taxable property shown within this section of statistical information.
- (3) Ratios are calculated using population data found in the Demographic and Economic section of statistical information.

**CITY OF NORWALK**  
**Direct and Overlapping Governmental Activities Debt**  
**For Fiscal Year 2009**  
**(amounts expressed in thousands)**

Second Taxing District of the City of Norwalk (Water and Electric)	\$ 25,615
Subtotal, overlapping debt	<u>25,615</u>
City of Norwalk direct debt	<u>207,928</u>
Total direct and overlapping debt	<u><u>\$ 233,543</u></u>

Note: The Second taxing district of Norwalk provides water and electricity for its residents and has received from the State of Connecticut which they must pay back.

**CITY OF NORWALK**  
**Legal Debt Margin Information**  
**Last Ten Fiscal Years**  
(amounts expressed in thousands)

	Fiscal Year									
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
<b>General Debt</b>										
Debt Limit	\$ 367,940	\$ 389,294	\$ 388,518	\$ 404,243	\$ 424,404	\$ 452,735	\$ 470,780	\$ 489,068	\$ 513,052	\$ 531,118
Total net debt applicable to limit	67,060	74,030	69,532	85,942	76,079	89,521	83,647	99,270	115,630	120,775
Legal Debt Margin	<u>\$ 300,880</u>	<u>\$ 315,264</u>	<u>\$ 318,986</u>	<u>\$ 318,301</u>	<u>\$ 348,325</u>	<u>\$ 363,214</u>	<u>\$ 387,133</u>	<u>\$ 389,798</u>	<u>\$ 397,422</u>	<u>\$ 410,343</u>
Total net debt applicable to the limit as percentage of debt limit	18.23%	19.02%	17.90%	21.26%	17.93%	19.77%	17.77%	20.30%	22.54%	22.74%
<b>Schools</b>										
Debt Limit	\$ 735,879	\$ 778,589	\$ 777,036	\$ 808,486	\$ 848,807	\$ 905,470	\$ 941,562	\$ 978,135	\$ 1,026,104	\$ 1,062,237
Total net debt applicable to limit	23,610	35,966	38,499	92,204	138,759	164,222	161,038	152,149	144,016	135,400
Legal Debt Margin	<u>\$ 712,269</u>	<u>\$ 742,623</u>	<u>\$ 738,537</u>	<u>\$ 716,282</u>	<u>\$ 710,048</u>	<u>\$ 741,248</u>	<u>\$ 780,524</u>	<u>\$ 825,986</u>	<u>\$ 882,088</u>	<u>\$ 926,837</u>
Total net debt applicable to the limit as percentage of debt limit	3.21%	4.62%	4.95%	11.40%	16.35%	18.14%	17.10%	15.56%	14.04%	12.75%
<b>Sewers</b>										
Debt Limit	\$ 613,233	\$ 648,824	\$ 647,530	\$ 673,738	\$ 707,339	\$ 754,558	\$ 784,634	\$ 815,112	\$ 855,086	\$ 885,197
Total net debt applicable to limit	52,012	63,288	53,729	51,031	47,906	48,127	45,018	46,153	54,398	93,190
Legal Debt Margin	<u>\$ 561,221</u>	<u>\$ 585,536</u>	<u>\$ 593,801</u>	<u>\$ 622,707</u>	<u>\$ 659,433</u>	<u>\$ 706,431</u>	<u>\$ 739,616</u>	<u>\$ 768,959</u>	<u>\$ 800,688</u>	<u>\$ 792,007</u>
Total net debt applicable to the limit as percentage of debt limit	8.48%	9.75%	8.30%	7.57%	6.77%	6.38%	5.74%	5.66%	6.36%	10.53%
<b>Urban Renewal</b>										
Debt Limit	\$ 531,468	\$ 562,314	\$ 561,192	\$ 583,906	\$ 613,027	\$ 653,950	\$ 680,017	\$ 706,431	\$ 741,075	\$ 767,171
Total net debt applicable to limit	15,080	14,957	3,892	8,739	9,161	9,296	8,946	9,680	20,458	20,469
Legal Debt Margin	<u>\$ 516,388</u>	<u>\$ 547,357</u>	<u>\$ 557,300</u>	<u>\$ 575,167</u>	<u>\$ 603,866</u>	<u>\$ 644,654</u>	<u>\$ 671,071</u>	<u>\$ 696,751</u>	<u>\$ 720,617</u>	<u>\$ 746,702</u>
Total net debt applicable to the limit as percentage of debt limit	2.84%	2.66%	0.69%	1.50%	1.49%	1.42%	1.32%	1.37%	2.76%	2.67%
<b>Pension Funding (1)</b>										
Debt Limit	\$ 490,586	\$ 519,059	\$ 518,024	\$ 538,990	\$ 565,872	\$ 603,647	\$ 627,708	\$ 652,090	\$ 684,069	\$ 708,158
Total net debt applicable to limit	-	-	-	-	-	-	-	-	-	-
Legal Debt Margin	<u>\$ 490,586</u>	<u>\$ 519,059</u>	<u>\$ 518,024</u>	<u>\$ 538,990</u>	<u>\$ 565,872</u>	<u>\$ 603,647</u>	<u>\$ 627,708</u>	<u>\$ 652,090</u>	<u>\$ 684,069</u>	<u>\$ 708,158</u>
Total net debt applicable to the limit as percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<b>Total</b>										
Debt Limit	\$ 1,144,701	\$ 1,211,138	\$ 1,208,722	\$ 1,257,644	\$ 1,320,367	\$ 1,408,509	\$ 1,464,651	\$ 1,521,543	\$ 1,596,162	\$ 1,652,369
Total net debt applicable to limit	157,762	188,241	165,652	237,916	271,905	311,166	298,649	307,252	334,502	369,834
Legal Debt Margin	<u>\$ 986,939</u>	<u>\$ 1,022,897</u>	<u>\$ 1,043,070</u>	<u>\$ 1,019,728</u>	<u>\$ 1,048,462</u>	<u>\$ 1,097,343</u>	<u>\$ 1,166,002</u>	<u>\$ 1,214,291</u>	<u>\$ 1,261,660</u>	<u>\$ 1,282,535</u>
Total net debt applicable to the limit as percentage of debt limit	13.78%	15.54%	13.70%	18.92%	20.59%	22.09%	20.39%	20.19%	20.96%	22.38%

**CITY OF NORWALK**  
**Legal Debt Margin Information**  
**For Fiscal For Fiscal Year 2009**  
**(amounts expressed in thousands)**

Total Fiscal Year 2009 tax collections (taxes, interest and fees)	\$ 236,015
Tax Relief for the elderly	<u>37</u>
Base for establishing debt limit	<u><u>\$ 236,052</u></u>

	<u>General Purpose</u>	<u>Schools</u>	<u>Sewers</u>	<u>Urban Renewal</u>	<u>Pension Funding</u>	<u>Total</u>
Debt Limitation						
2 1/4 times base	\$ 531,118					
4 1/2 times base		\$ 1,062,237				
3 3/4 times base			\$ 885,197			
3 1/4 times base				\$ 767,171		
3 times base					\$ 708,158	
7 times base						\$ 1,652,369
Total net debt applicable to limit	<u>120,775</u>	<u>135,400</u>	<u>93,190</u>	<u>20,469</u>	<u>-</u>	<u>369,834</u>
Legal Debt Margin	<u><u>\$ 410,343</u></u>	<u><u>\$ 926,837</u></u>	<u><u>\$ 792,007</u></u>	<u><u>\$ 746,702</u></u>	<u><u>\$ 708,158</u></u>	<u><u>\$ 1,282,535</u></u>

**City of Norwalk**  
**Demographic and Economic Statistics**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income</b> (amount expressed in thousands)	<b>Per Capita Personal Income</b>	<b>Median Family Income</b>	<b>Median Age</b>	<b>School Enrollment</b>	<b>Unemployment Rate</b>
2000	78,083	\$ 2,481,556	31,781	102,400	37.8	10,865	1.8%
2001	82,951	2,715,318	32,734	109,800	37.6	10,999	2.7%
2002	83,316	2,806,749	33,688	115,500	37.0	11,163	3.3%
2003	84,127	2,914,243	34,641	110,500	(1)	11,193	4.1%
2004	84,170	2,996,031	35,595	111,600	(1)	11,119	4.2%
2005	84,412	3,085,090	36,548	(1)	38.5	11,080	4.1%
2006	84,437	3,166,556	37,502	(1)	39.0	10,923	3.8%
2007	84,344	3,243,449	38,455	(1)	(1)	10,782	3.6%
2008	83,456	3,288,834	39,408	(1)	(1)	10,616	4.1%
2009	84,877	3,368,451	40,362	(1)	(1)	10748	6.5%

Data Sources

(1) Data not available for this particular year

(2) Total personal income and per capita personal income is estimated based on the 2000 U.S. Bureau of Census and adjusting by 3% for each year.

(3) School Enrollment is per the City of Norwalk Board of Education.

**City of Norwalk  
Principal Employers  
Current Year and Nine Years Ago**

Employer	Nature of Business	2008			2000		
		Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
City of Norwalk	Municipal Government	2,015	1	3.2%	1,950	1	3.1%
Norwalk Health Services Corporation	Hospital/Health Services	1,900	2	3.0%	1,600	2	2.5%
Stew Leonard's	Retail Dairy Store/Grocery	800	3	1.3%	800	4	1.3%
MBI	Direct Mail Marketing	800	3	1.3%	700	6	1.1%
Diageo	Premium Beverage Manufacturer	700	5	1.1%			
Hewitt Associates	Management Consultants	600	6	1.0%	600	9	1.0%
U.S. Surgical Corporation	Automatic Suture Instruments	500	7	0.8%	500	10	0.8%
Northrup Grumman Norden Systems	Electronic & Radar Systems	500	7	0.8%	650	7	1.0%
Beiersdorf, Inc.	Personal Care Products	450	9	0.7%			
Reed Exhibition Company	Trade Show/Publisher	450	9	0.7%			
Pepperidge Farm Inc.	Corporate Headquarters and Bakery				850	3	1.3%
Fort James Corporation	Regional Office - Wood & Paper Products				800	4	1.3%
Micro Warehouse	Corporate Headquarters - Computer Products				650	7	1.0%
<b>Total</b>		<b>8,715</b>		<b>10.7%</b>	<b>9,100</b>		<b>11.3%</b>

(1) Source: City of Norwalk Redevelopment Authority

**CITY OF NORWALK**  
**Budget Full-time Employees**  
**Last Ten Fiscal Years**

<b>Function</b>	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>
General government	44	44	44	44	44	45	48	49	48	48
Finance	37	35	35	35	33	34	34	35	35	35
Health & welfare	20	20	20	20	20	21	21	21	21	21
Police	207	206	206	206	196	196	196	199	199	199
Fire	146	147	148	149	144	143	143	143	144	146
Other protection	19	19	19	19	35	42	43	45	45	45
Public works & traffic	148	119	119	113	109	114	107	107	107	107
Education	1,295	1,299	1,318	1,327	1,304	1,304	1,320	1,353	1,384	1,343
Recreation, arts & cultural	55	55	57	57	57	54	54	54	54	54
<b>Total</b>	<b>1,971</b>	<b>1,944</b>	<b>1,966</b>	<b>1,970</b>	<b>1,942</b>	<b>1,953</b>	<b>1,966</b>	<b>2,006</b>	<b>2,037</b>	<b>1,998</b>

Data Sources: City Budget Office and Education Budget Office.

**CITY OF NORWALK**  
**Operating Indicators by Function**  
**Last Ten Fiscal Years (1)**

Function	2004	2005	2006	2007	2008	2009
<b>General government</b>						
Land records recorded	31,810	26,452	22,931	20,831	16,335	15,500
Vital records recorded	2,879	3,166	3,000	3,758	3,810	3,083
Dog licenses issued	1,718	2,048	2,165	2,339	2,360	2,540
Absentee ballots issued	(3)	2,515	664	1,667	1,667	500
<b>Health &amp; welfare</b>						
Food establishment inspections conducted	1,826	1,800	1,715	1,826	1,738	1,749
Septic systems and lots inspected	70	75	91	72	55	33
Beauty salons inspected	100	95	88	139	106	118
<b>Police</b>						
Calls for service	61,510	61,639	64,318	67,087	68,778	69,304
Criminal arrests	3,923	4,312	3,965	3,333	3,492	3,582
Traffic citations issued	4,264	4,212	6,065	6,593	6,786	6,882
Medical emergencies responded to	6,620	7,115	6,794	7,403	7,586	7,602
Marine assistance calls	252	267	246	202	200	206
<b>Fire</b>						
Fire calls	2,885	3,024	2,910	2,957	2,957	2,456
Medical calls	3,135	3,014	2,948	2,857	2,857	2,946
Fire alarms answered	(2)	(2)	(2)	(2)	(2)	(2)
<b>Combined Dispatch</b>						
Emergency calls received	(2)	(2)	82,000	(2)	(2)	33,634
Non-emergency calls received	(2)	(2)	281,000	(2)	(2)	124,093
<b>Public works</b>						
Lane miles of roadways swept	625	1,250	625	625	625	625
Tons of solid waste collected and disposed	82,349	88,240	94,125	85,312	77,163	53,445
Tons of recyclable materials collected and disposed	7,082	7,600	9,000	7,404	7,607	6,049
<b>Recreation, arts &amp; cultural</b>						
Athletic contests played at City venues	20,000	25,000	25,000	26,000	26,000	30,000
Athletic activities practiced at City venues	5,000	5,000	5,000	5,500	5,500	10,000
Visitors to library	388,000	392,000	420,000	428,000	480,000	395,001

(1) Data is not available prior to fiscal year 2004

(2) Not available

Data Sources: City Budget Office and City Departments

**CITY OF NORWALK**  
**Capital Asset Statistics by Function**  
**Last Ten Fiscal Years**

<b>Function</b>	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>
Police										
Police cars	92	107	124	114	122	122	119	120	105	110
Marine vessels	3	3	3	3	3	3	3	3	3	3
Fire										
Fire stations	5	5	5	5	5	5	5	5	5	5
Public works										
Miles of streets	625	625	625	625	625	625	625	625	625	625
Miles of sidewalks	125	125	125	125	125	125	125	125	125	125
Miles of sanitary sewers	165	165	165	165	165	165	180	180	180	180
Municipal parking spaces	3,356	3,785	3,846	4,487	4,487	4,487	3,973	3,973	3,973	3,973
Vehicles	(1)	(1)	(1)	(1)	132	147	171	210	295	119
Pump Stations	26	26	26	26	26	26	24	24	24	24
Recreation, arts & cultural										
Acres of public park lands	1,000	1,000	1,000	1,000	1,000	1,000	1,050	1,050	1,050	1,100
Public beaches	2	2	2	2	2	2	2	2	2	2
Boat launching areas	2	2	2	2	2	2	2	2	2	2
Municipal marinas	1	1	1	1	1	2	2	2	2	2
Athletic diamonds	41	41	41	41	41	41	41	41	41	41
Municipal golf courses (18 holes)	1	1	1	1	1	1	1	1	1	1
Senior Centers	1	1	1	1	1	1	1	1	1	1
Library branches	4	4	4	4	4	4	4	4	4	4
Library volumes (2)	275,000+	275,000+	275,000+	275,000+	305,000+	305,000+	275,000+	259,788	248,718	261,401
Public museums	3	3	3	3	3	3	3	3	3	3

(1) Not available

(2) Includes only the 2 libraries that are funded within the City of Norwalk entity

Data Source: City of Norwalk Departments